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PAGE 01 KIGALI 01270 01 OF 02 240755Z  
ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00	EUR-01
	HA-09	H-01	TEDE-00	INR-00	IO-16	L-01	ADS-00
	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-01	PRS-01
	P-01	SNP-00	SP-00	SS-00	TRSE-00	T-00	USIE-00
	RPE-01	PMB-00	/038W				

-----33B3DC 240756Z /38

P 240750Z MAR 94  
FM AMEMBASSY KIGALI  
TO SECSTATE WASHDC PRIORITY 6020  
INFO AMEMBASSY BRUSSELS PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY YAOUNDE PRIORITY  
USCINCEUR VAHINGEN GE//ECJ4-SAAA// PRIORITY  
USMISSION USUN NEW YORK PRIORITY

C O N F I D E N T I A L SECTION 01 OF 02 KIGALI 01270

YAOUNDE FOR DAO

E.O. 12356: DECL: OADR  
TAGS: PGOV, PINR, RW  
SUBJECT: DAS BUSHNELL AND AF/C DIRECTOR RENDER  
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PAGE 02 KIGALI 01270 01 OF 02 240755Z  
PUSH FOR TRANSITION TO BEGIN

REF: KIGALI 01218

1. CONFIDENTIAL - ENTIRE TEXT.
2. SUMMARY. DURING THEIR 3/19-23 VISIT TO RWANDA, DAS PRUDENCE BUSHNELL AND AF/DIRECTOR ARLENE RENDER MET THE UN SECRETARY GENERAL'S (UN/SYG'S) SPECIAL REPRESENTATIVE (SRSG) JACQUES-ROGER BOOH BOOH. HE CONVEYED HIS FRUSTRATION OVER STILL PENDING FORMATION

UNITED STATES DEPARTMENT OF STATE  
REVIEW AUTHORITY: WILLIAM E LANDFAIR  
DATE/CASE ID: 03 MAY 2005 200103014

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OF TRANSITION INSTITUTIONS BUT BELIEVES THE UN  
PEACEKEEPING OPERATION MERITS EXTENSION. END SUMMARY.

THE PRICE OF PEACE  
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3. DURING THE EXCHANGE WITH DAS BUSHNELL AND AF/C  
DIRECTOR RENDER, SRSG BOOH BOOH SAID THE UN/SYG HAD  
EXPRESSED CONCERN LAST WEEK ABOUT CONTINUING THE UN  
MISSION (UNAMIR) IN RWANDA WHEN THE QUESTION IS  
DEBATED IN THE SECURITY COUNCIL 4/4 (SIC). BOOH BOOH  
SAID HE RECOGNIZES THAT THE GOVERNMENT IS NOT YET IN  
PLACE BUT BELIEVES IT IS IMPORTANT TO NOTE THAT THE  
CEASE-FIRE STILL HOLDS AND THAT, IN NO SMALL PART,  
BECAUSE OF UNAMIR. HE ARGUED THAT THE PRICE OF  
ACHIEVING PEACE WILL BE HIGHER IF UNAMIR LEAVES AND  
THE COUNTRY RETURNS TO WAR. HE SAID, THOUGH, THAT  
THE ABSENCE OF A GOVERNMENT PREVENTED THE UN FORCE  
(UNAMIR), NOW NEARLY AT ITS 2,500 CEILING, FROM  
WORKING TO ITS CAPACITY. HE ALSO SAID THAT THE  
OPERATION CONTINUES TO BE PLAGUED BY LACK OF ADEQUATE  
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PAGE 03 KIGALI 01270 01 OF 02 240755Z  
LOGISTICS SUPPORT. DAS BUSHNELL SAID UNAMIR'S FUTURE  
WAS UNCERTAIN AND THAT THE UNITED STATES NEEDS A  
REASON FOR CONTINUING ITS SUPPORT.

SUB-REGION SECURITY  
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4. SRSG BOOH BOOH EXPRESSED CONCERN OVER THE  
SECURITY SITUATION IN THE SUB-REGION. HE NOTED THE  
UN MISSION TO BURUNDI TO INVESTIGATE THE  
ASSASSINATIONS, THE INFLUENCE ZAIRE'S PRESIDENT CAN  
HAVE IN RWANDA, HABYARIMANA'S TENDENCY TO EVOKE  
PROBLEMS IN BURUNDI AND ZAIRE AS PRETEXTS FOR NOT  
MOVING FORWARD IN IMPLEMENTING THE PEACE ACCORD, AND  
UGANDA'S AID TO THE RPF. HE ARGUED THAT PEACE IN  
RWANDA COULD CONTRIBUTE TO STABILITY THROUGHOUT THE  
REGION. IN RESPONSE TO A QUERY, BOOH BOOH SAID UN  
OBSERVERS AT THE UGANDA-RWANDA BORDER HAVE NO  
INDICATIONS OF MATERIEL CROSSING TO THE RPF OR ANY  
UGANDAN INVOLVEMENT, BUT HE SAID HE COULD NOT EXCLUDE  
THE POSSIBILITY. HE NOTED THE UN BORDER FORCE  
(UNOMUR) STILL NEEDS HELICOPTERS AND ACKNOWLEDGED  
THAT THE PROBLEM WAS LARGELY BUREAUCRATIC.

SECURITY IN KIGALI

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5. ASKED ABOUT SECURITY IN KIGALI, BOOH BOOH SAID THE SITUATION WAS PREOCCUPYING. THE NEARLY 3,000 GENDARMES (ABOUT HALF THE RWANDAN FORCE) AND THE 60 OR SO UN CIVILIAN POLICE ARE TOTALLY INADEQUATE. HE NOTED, THOUGH THAT TWO-THIRDS OF THE INSECURITY REPORTS ARE LINKED WITH BANDITRY THAT AFFECTS ALL  
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PAGE 04 KIGALI 01270 01 OF 02 240755Z  
CITIZENS INDISCRIMINATELY, WITH NO/NO SIGNS OF "ETHNIC CLEANSING." HE SAID UNAMIR WORKS WELL WITH THE GENDARMERIE, BUT IT CANNOT SUBSTITUTE FOR IT. HE CITED THE EXAMPLE OF THE GATABAZI ASSASSINATION, WHEN THE UN POLICE RECOMMENDED AN AUTOPSY AND THE GENDARMERIE DECLINED TO PERFORM ONE. HE LAMENTED THAT WHEN UNAMIR CATCHES SOMEONE FOR WRONGDOING, THE PERSON IS TURNED OVER TO THE GENDARMERIE AND OFTEN RELEASED IN A DAY OR TWO.

THE UNAMIR MISSION

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PAGE 01 KIGALI 01270 02 OF 02 240756Z  
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PAGE 02 KIGALI 01270 02 OF 02 240756Z

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6. DAS BUSHNELL ASKED SRSG BOOH BOOH WHETHER HE THOUGHT THE UNAMIR MISSION WAS APPROPRIATE TO THE TASK AT HAND. HE SAID THAT IT WAS DIFFICULT TO SAY NOW BECAUSE THE SITUATION IS AN UNANTICIPATED ONE. ONCE THE INSTITUTIONS ARE IN PLACE, PERHAPS GAPS WILL APPEAR THAT MIGHT NECESSITATE A CHANGE. BUT, HE STRESSED, RWANDANS ARE CONTENT WITH THE UNAMIR MISSION AS IT IS AND THEY DO NOT WANT IT TO BECOME INVOLVED IN WHAT THEY DEFINE AS RWANDAN BUSINESS.

LESSONS LEARNED  
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7. ASKED ABOUT THE LESSONS LEARNED FROM RWANDA FOR PEACEKEEPING IN GENERAL, BOOH BOOH SAID THERE IS A NEED TO REACT EARLY TO POTENTIAL CONFLICT. TODAY'S CONFLICTS ARE SO EMOTIVE, HE SAID, INVOLVING NOT ONLY MILITARY BUT ALSO POLITICAL ISSUES. DAS BUSHNELL NOTED THAT THE INTERFACE BETWEEN MILITARY AND NGOS IS DIFFICULT IN THE HUMANITARIAN DOMAIN BECAUSE OF THE DIFFERENCES IN THE CULTURES OF THE TWO INSTITUTIONS.

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COMMENT  
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8. SRSG BOOH BOOH IS CLEARLY FRUSTRATED AT THE CONTINUING POLITICAL IMPASSE THAT IS KEEPING UNAMIR FROM FULFILLING ITS MANDATE. HE DOES NOT SEEM PREPARED, HOWEVER, TO GIVE UP YET AND BELIEVES THAT UNAMIR IS MAKING A POSITIVE CONTRIBUTION TO THE PEACE PROCESS AND TO SECURITY IN THE COUNTRY. WE AGREE.

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PAGE 03 KIGALI 01270 02 OF 02 240756Z

9. DAS BUSHNELL AND AF/C DIRECTOR RENDER CLEARED THE SUBSTANCE OF THIS CABLE BEFORE DEPARTING KIGALI.

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