

Document 12:

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Absence of warnings of plans for "genocide" prior to April 1994

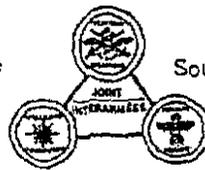
Canadian document from Dallaire (UNAMIR, Kigali) to the Canadian Deputy Chief of the Defence Staff, 28 January 1994; Subject: Briefing Note for DM/CDS 25 JAN 94

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Deputy Chief of the Defence Staff



Sous-chef d'état-major de la Défense

MEMORANDUM

3450-1 (DCDS)

28 Jan 94

Distribution List

RWANDA - UNOMUR/UNAMIR SITREP

Ref: Briefing Note for DM/CDS 25 Jan 94 (encl)

The enclosed briefing note on the situation in
UNOMUR / UNAMIR is provided for your information.

L.E. Murray
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Enclosure(s): 1

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BRIEFING NOTE FOR DM/CDS

SUBJECT: RWANDA - UNOMUR/UNAMIR SITUATION REPORT

AIM

1. To provide an interim update on Rwanda.

BACKGROUND

2. UNSC Resolution 846 (22 Jun 93) created the United Nations Observer Mission Uganda-Rwanda (UNOMUR) to support efforts to peacefully resolve the conflict between the Government of Rwanda dominated by the Hutu tribe and the Front Patriotique Rwandais (FPR) dominated by the Tutsi tribe. Neither side has been able to secure victory after three years of war, and both sides asked the UN to help implement the terms of the Arusha Peace Accord signed in Jun 93. UNOMUR is based in Uganda and monitors the Uganda-Rwanda border to verify that no military assistance reaches Rwanda.

3. UNSC Resolution 872 (5 Oct '93) created the United Nations Assistance Mission in Rwanda (UNAMIR), a larger mission with responsibilities for demobilization, elections, security, humanitarian assistance, and mine clearance/awareness. The Resolution also calls for the integration of UNOMUR within UNAMIR.

4. On 4 Jun 93 the MND approved the provision of the Force Commander in the rank of brigadier-general, and up to eight military observers. After discussions with DFA, it was agreed that DND would provide only the Commander and one observer. Accordingly, BGen Dallaire and one CF major were despatched to the theatre.

UNAMIR'S DEPLOYMENT SCHEDULE

5. The UNAMIR military mission will be conducted in four phases:
 - a. Phase I - calls for the initial UNAMIR deployment to be completed within 90 days, and the creation

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of a Broad-based Transitional Government (BBTG) by 31 Dec 93. This phase started on 5 Oct 93, but the BBTG has not been formed because of disagreements between the warring parties. UNAMIR was scheduled to have 1,426 troops deployed at the end of Phase I;

- b. Phase II - commences with the creation of the BBTG and would end when the preparations for the disengagement, demobilisation and integration of the armed forces and Gendarmerie were completed. It is estimated that this phase would last about 90 days. At this point, UNAMIR's strength would reach a high of about 2,500 military personnel;
- c. Phase III - consists of the actual disengagement, demobilization and integration process. It is estimated that this phase would last about nine months. At the end of this phase, UNAMIR's troop strength would start to reduce to about 1,240; and
- d. Phase IV - consists of ensuring that the disengagement, demobilization and integration process was completed. UNAMIR would also assist in the maintenance of a secure environment and conditions conducive for the holding of free elections. Elections are scheduled for Oct 95.

UNAMIR PROGRESS REPORT

6. BGen Dallaire arrived in Rwanda on 21 Oct 93 with an advance party. On 1 Nov 93, 54 observers with the Organization of African Unity (OAU) Neutral Military Observer Group (NMOG II) and 81 UNOMUR observers were integrated into UNAMIR. As of 21 Jan 94, UNAMIR had deployed 1,260 military personnel from 19 countries. The force will reach its planned Phase I strength of 1,426 with the arrival of a Bangladesh battalion at the end of Jan 94. Additional battalions will arrive in-theatre by the end of

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Mar 94 to bring the force composition to a high of about 2,500.

7. Following the coup in Burundi in Oct 93, an unexpected influx of some 375,000 Burundi refugees entered southern Rwanda. As the Hutu and Tutsi tribes reside in both Rwanda and Burundi, it is expected that these refugees will be a major destabilizing factor.

8. BGen Dallaire obtained UN approval to create a southern control sector and to provide UNAMIR UNMOs to monitor and stabilize this new situation. He has requested the UN to accelerate the deployment of the next UNAMIR battalion to help deal with this unexpected development. Although the situation is stable at this time, this influx has created a major financial and manpower strain on both UNHCR and UNAMIR organizations.

9. BGen Dallaire reports that the BBTG inauguration ceremonies were cancelled because of disagreements between the tribes that lead to violent demonstrations. To serve as a calming influence, UNAMIR has placed its forces at the second highest state of alert. BGen Dallaire believes that government and economic institutions in Rwanda will be paralysed if progress is not realized soon to establish the BBTG. The UN is closely monitoring this situation.

CANADIAN CONCERNS

10. In his latest report, BGen Dallaire indicates that the force is very short of suitably qualified bilingual observers, staff officers, and signallers. BGen Dallaire states that the UN would welcome the contribution of additional personnel from Canada. A letter to DM/DFA from DM/DND has been prepared to indicate that DND is still capable of providing the Force Commander and up to eight UNMOs. This may be a desirable course of action in light of the recent decision to withdraw CF personnel from MINURSO (Western Sahara) and the fact that DND's overall

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contribution to UN peacekeeping operations is lower now, in
total numbers, than it has been for some time.

Requested by:

Flag A: Report by BGen Dallaire, 25 January 1994

Flag D: UNSG Progress Report on UNAMIR, 30 December 1993

Tasked by COS J3

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Dated Prepared: 25 Jan 94