

UNCLASSIFIED

CONFIDENTIAL

RELEASED IN FULL

PAGE 01 KIGALI 01319 01 OF 02 251552Z  
ACTION AF-01

|      |         |         |         |         |         |         |       |
|------|---------|---------|---------|---------|---------|---------|-------|
| INFO | LOG-00  | AID-01  | CIAE-00 | C-01    | OASY-00 | DODE-00 | EB-01 |
|      | EUR-01  | HA-09   | H-01    | TEDE-00 | INR-00  | IO-16   | L-01  |
|      | ADS-00  | NSAE-00 | NSCE-00 | OIC-02  | OMB-01  | PA-01   | PM-01 |
|      | PRS-01  | P-01    | SNP-00  | SP-00   | SS-00   | TRSE-00 | T-00  |
|      | USIE-00 | PMB-00  | /039W   |         |         |         |       |

-----347D72 251828Z /45

P 251547Z MAR 94  
FM AMEMBASSY KIGALI  
TO SECSTATE WASHDC PRIORITY 6047  
INFO AMEMBASSY BRUSSELS  
AMEMBASSY BUJUMBURA  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY KAMPALA  
AMEMBASSY PARIS  
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 02 KIGALI 01319

E.O. 12356: DECL:OADR  
TAGS: AMGT, RW  
SUBJECT: DEMARCHE REQUEST ON CDR PARTICIPATION

1. CONFIDENTIAL ENTIRE TEXT.

2. NEGOTIATIONS OVER INSTALLATION OF THE TRANSITION  
GOVERNMENT APPEAR TO BE COMING DOWN TO THE WIRE. THE  
STICKING POINT THAT PREVENTED THE SWEARING-IN

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KIGALI 01319 01 OF 02 251552Z  
CEREMONY FROM TAKING PLACE 3/25 WAS CDR PARTICIPATION  
IN THE NATIONAL ASSEMBLY. THE CDR, WHICH INITIALLY  
DECLINED TO SIGN THE CODE OF ETHICS THAT IS A  
PREREQUISITE FOR PARTICIPATION, HAS NOW SIGNED ELEVEN  
OF 20 COPIES.

3. HOWEVER, A FEW POLITICAL PARTIES AND THE RPF HAVE  
REFUSED TO ALLOW THE CDR TO SIGN THEIR COPIES OF THE  
CODE. (FOREIGN MINISTRY DISTRIBUTED COPIES TO EACH  
SIGNATORY LAST SEPTEMBER. ARTICLE 3 OF THE CODE  
REQUIRES THAT 20 COPIES BE SIGNED.) THE RPF INSISTS

UNCLASSIFIED

THAT THE ACCORD (ARTICLE 61) OBLIGES THE CDR TO GO THROUGH A NATIONAL ASSEMBLY SCREENING PROCESS AND WIN THE APPROVAL OF 3/5 OF THE ASSEMBLY MEMBERS. THE PRESIDENT, WHO IDENTIFIED IN A COMMUNIQUE EARLIER THIS WEEK PROBLEMS WITH THREE PARTIES -- MDR, PDI, AND CDR -- THAT NEEDED TO BE RESOLVED BEFORE HE COULD SWEAR-IN THE NATIONAL ASSEMBLY, INDICATED TO UN REP BOOH BOOH HE WOULD DROP HIS CONCERNS WITH THE PDI AND MDR IF THE ISSUE OF CDR PARTICIPATION WERE RESOLVED. (COMMENT. THE RPF APPROACH APPEARS TO BE A MODIFIED VERSION OF THE EXCLUSION SANCTION THAT APPLIES TO PARTIES WHICH VIOLATE THE CODE OF ETHICS ONCE THEY HAVE SIGNED IT. END COMMENT.)

4. WE BELIEVE IT WOULD BE USEFUL TO CALL IN WASHINGTON RPF REPRESENTATIVE MURIGANDE TO IMPRESS UPON HIM OUR CONCERN ABOUT THE URGENCY OF INSTALLING THE TRANSITION INSTITUTIONS AND THE IMPORTANCE OF NOT LETTING THESE NEWLY DISCOVERED PROBLEMS FORM A NEW POLITICAL IMPASSE. WE SUGGEST THE FOLLOWING TALKING  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 KIGALI 01319 01 OF 02 251552Z  
POINTS:

-- THE UNITED STATES IS CONCERNED ABOUT THE CONTINUING DELAY IN ESTABLISHING TRANSITION INSTITUTIONS IN RWANDA.

-- WITH EACH DAY OF DELAY, RWANDA IS LOSING OPPORTUNITIES FOR DEVELOPMENT AND RECONSTRUCTION FUNDING.

-- THE ISSUE OF THE CDR SHOULD NOT BE ALLOWED TO HOLD THE WHOLE COUNTRY HOSTAGE TO CONTINUED POLITICAL IMPASSE.

-- THE CDR PUBLICLY COMMITTED ITSELF TO SUPPORT THE ARUSHA PROCESS IN A RECENT LETTER TO THE PRIME MINISTER.

-- BY DENYING THE CDR THE RIGHT TO SIGN THE CODE OF ETHICS, THE RPF IS VIOLATING THE ARUSHA AGREEMENT WHICH PROVIDES THAT EACH PARTY REGISTERED IN RWANDA SHALL BE REPRESENTED IN THE NATIONAL ASSEMBLY (ART. 61). THE SIGNING OF THE CODE (ART. 80) IS EVIDENCE OF THEIR COMMITMENT TO ABIDE BY THE PEACE AGREEMENT.

UNCLASSIFIED

UNCLASSIFIED

-- THE RPF POSITION ALSO CONTRADICTS THE ARUSHA SPIRIT OF NATIONAL RECONCILIATION.

-- WE BELIEVE THAT THE PRINCIPLE OF INCLUSION RATHER THAN EXCLUSION IS CRITICAL TO ESTABLISHING A STABLE PEACE.

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 KIGALI 01319 01 OF 02 251552Z

-- IF THE CDR FAILS TO LIVE UP TO ITS CODE OF ETHICS COMMITMENT, THE ACCORD PROVIDES FOR SANCTIONS. CDR SHOULD BE GIVEN THE CHANCE TO PROVE ITS WORTH WITHIN THE NATIONAL ASSEMBLY, NOT OUTSIDE OF IT.

(NOTE. ARTICLE 82 PROVIDES THAT ANY POLITICAL FORCE THAT VIOLATES THE CODE OF ETHICS IS LIABLE TO EXCLUSION FROM THE TRANSITION INSTITUTIONS. THE PROCEDURE FOR EXCLUSION IS PRESCRIBED. END NOTE.)

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01 KIGALI 01319 02 OF 02 251553Z

ACTION AF-01

|      |         |         |         |         |         |         |       |
|------|---------|---------|---------|---------|---------|---------|-------|
| INFO | LOG-00  | AID-01  | CIAE-00 | C-01    | OASY-00 | DODE-00 | EB-01 |
|      | EUR-01  | HA-09   | H-01    | TEDE-00 | INR-00  | IO-16   | L-01  |
|      | ADS-00  | NSAE-00 | NSCE-00 | OIC-02  | OMB-01  | PA-01   | PM-01 |
|      | PRS-01  | P-01    | SNP-00  | SP-00   | SS-00   | TRSE-00 | T-00  |
|      | USIE-00 | PMB-00  | /039W   |         |         |         |       |

-----347D76 251828Z /45

P 251547Z MAR 94  
FM AMEMBASSY KIGALI

UNCLASSIFIED

UNCLASSIFIED

TO SECSTATE WASHDC PRIORITY 6048  
INFO AMEMBASSY BRUSSELS  
AMEMBASSY BUJUMBURA  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY KAMPALA  
AMEMBASSY PARIS  
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 02 OF 02 KIGALI 01319

E.O. 12356: DECL:OADR  
TAGS: AMGT, RW  
SUBJECT: DEMARCHE REQUEST ON CDR PARTICIPATION

5. THE DEPARTMENT MIGHT WISH TO ASK AMBASSADOR  
CARSON IN UGANDA MAKE SIMILAR POINTS TO PRESIDENT  
MUSEVENI, IF MUSEVENI IS IN A POSITION TO MAKE A  
TIMELY INTERVENTION ON THIS ISSUE WITH RPF IN  
MULINDI.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KIGALI 01319 02 OF 02 251553Z

RAWSON

CONFIDENTIAL

NNNN

UNCLASSIFIED