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ORIGIN AF-01

INFO	LOG-00	AMAD-01	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00
	EUR-01	HA-09	H-01	TEDE-00	INR-00	IO-16	L-01
	ADS-00	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-01
	PRS-01	P-01	SNP-00	SP-00	SS-00	TRSE-00	T-00
	USIE-00	PMB-00	/038R				

DRAFTED BY: AF/C:KAISTON:KCA

APPROVED BY: AF:GEMOOSE

AF:PBUSHNELL

AF/C:ARENDR

AF/E:OGRIFITH

AF/E:CWILSON

P:BTHOMAS (SUBST)

S/P:LJOHNSON

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P R 090422Z MAR 94
 FM SECSTATE WASHDC
 TO AMEMBASSY KAMPALA PRIORITY
 AMEMBASSY DAR ES SALAAM PRIORITY
 INFO AMEMBASSY KIGALI
 AMEMBASSY BUJUMBURA
 AMEMBASSY KINSHASA
 AMEMBASSY NAIROBI
 AMEMBASSY YAOUNDE
 AMEMBASSY ADDIS ABABA
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C O N F I D E N T I A L STATE 059818

E.O. 12356: DECL: OADR
 TAGS: PREL, PGOV, RW, TZ, UG
 SUBJECT: DEMARCHE ON RWANDAN IMPASSE

1. CONFIDENTIAL - ENTIRE TEXT.
2. THIS IS AN ACTION REQUEST.
3. WE UNDERSTAND THAT PRESIDENT HABYARIMANA WAS TRAVELING TO UGANDA AND TANZANIA THIS WEEK TO DISCSS THE CURRENT

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IMPASSE OVER INSTALLATION OF THE TRANSITION INSTITUTIONS PROVIDED FOR IN THE ARUSHA ACCORDS. ACTION ADDRESSEES ARE REQUESTED TO APPROACH THE HOST GOVERNMENT AT THE HIGHEST LEVELS TO OBTAIN A READOUT ON THESE MEETINGS. IN YOUR MEETINGS, POSTS SHOULD MAKE THE FOLLOWING POINTS:

-- WE ARE DEEPLY CONCERNED BY THE CONTINUING IMPASSE IN RWANDA. THE LONGER THE IMPASSE DRAGS ON, THE GREATER THE RISK FOR FURTHER VIOLENCE AND, POSSIBLY, A RETURN TO WAR.

-- FULL IMPLEMENTATION OF THE ARUSHA PEACE ACCORDS IS THE ONLY SOLUTION. RENEWAL OF THE RWANDAN WAR WOULD LEAD TO UNTOLD HUMAN SUFFERING AND COULD THREATEN THE STABILITY OF THE ENTIRE REGION.

-- WE HAVE URGED ALL SIDES TO BE FLEXIBLE AND SHOW SOME WILLINGNESS TO COMPROMISE SO THE TRANSITION GOVERNMENT CAN BE INSTALLED AS SOON AS POSSIBLE. WE ASK YOU TO DELIVER THE SAME MESSAGE TO YOUR RWANDAN CONTACT IN THE GOVERNMENT AND THE RPF.

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4. FOR KAMPALA ONLY: WE UNDERSTAND AMB. CARSON IS SCHEDULED TO MEET WITH PRES. MUSEVENI SOON. PLEASE RAISE RWANDA WITH THE PRESIDENT AND MAKE THE ABOVE POINTS, AS WELL AS THE FOLLOWING ADDITIONAL POINTS:

-- THE PARTIES ARE SEEMINGLY VERY CLOSE TO REACHING AGREEMENT ON THE COMPOSITION OF THE GOVERNMENT. IT IS ONLY A MATTER OF A FEW MINISTERIAL AND ASSEMBLY POSITIONS THAT SEPARATE THE SIDES.

-- IT IS CRUCIAL THAT ALL PARTIES MAINTAIN A DIALOGUE IN ORDER TO OVERCOME THE IMPASSE. THE FEB. 25 AND 27 MEETINGS CALLED BY PRESIDENT HABYARIMANA APPEARED TO PRODUCE SOME IMPORTANT COMPROMISES.

-- WHILE WE UNDERSTAND THE RPF'S CONCERNS ABOUT BEING EXCLUDED FROM THESE MEETINGS, WE ASK YOU TO ENCOURAGE YOUR CONTACTS IN THE RPF TO CONTINUE THE DIALOGUE AND TRY TO BUILD ON WHAT HAS BEEN AGREED TO, RATHER THAN SIMPLY REJECTING THE RESULTS OF THE MEETINGS OUT OF HAND.

-- THE ARUSHA ACCORD ALLOWS EACH PARTY TO CHOOSE ITS OWN DEPUTIES TO THE NEW NATIONAL ASSEMBLY. IT IS CONTRARY TO

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THE SPIRIT OF THE ACCORDS TO ATTEMPT TO INTERFERE IN THIS PROCESS. WE HAVE MADE THIS POINT TO ALL SIDES AND WE ASK YOU TO DELIVER THIS SAME MESSAGE TO YOUR RWANDAN CONTACTS ON BOTH SIDES.

-- ALTHOUGH THE RPF HAS STATED ITS PREFERENCE FOR THE SEPTEMBER (LANDOALD NDASINGWA) LIST OF PL DEPUTIES THE
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RPF LEADERSHIP TOLD US AT ONE POINT THAT THEY WOULD ACCEPT HATEVER LIST THE PL ITSELF COMPROMISES ON, PROVIDED THERE IS A CONSENSUS WITHIN THE PL ITSELF. THEY NOW APPEAR TO INSIST THAT THEY WILL ACCEPT ONLY THE SEPTEMBER LIST. WE ASK YOU TO URGE YOUR RPF CONTACTS TO LEAE SUCH DECISIONS TO THE PL.

-- WE ARE TROUBLED BY THE NUMEROUS COMMUNIQUES FROM THE RPF CONTAINING HEATED RHETORIC AND PERSONAL INVECTIVES WHICH ONLY SERVE TO INCREASE DIVISIONS. WE ASK YOU TO URGE YOUR RPF CONTACTS TO TONE DOWN THE RHETORIC AND WORK AT RESTORING DIALOGUE.

-- WE WOULD WELCOME ANY SUGGESTIONS YOU MAY HAVE FOR HOW THE INTERNATIONAL COMMUNITY MIGHT ASSIST RWANDANS IN BREAKING THE IMPASSE.

5. FOR DAR ES SALAAM: PLEASE SEEK A MEETING WITH PRESIDENT MWINYI AND, IN ADDITION TO THE POINTS IN PARA 3, PLEASE MAKE THE FOLLOWING ADDITIONAL POINTS:

, - YOUR EFFORTS AS FACILITATOR WERE CRUCIAL TO THE SUCCESS OF THE PEACE NEGOTIATIONS. HOWEVER, THE CURRENT IMPASSE THREATENS TO UNDO ALL THAT AS ACHIEVED DURING THE TALKS.

-- WE KNOW THAT YOUR GOVERNMENT HA TRIED TO REMAIN ACTIVELY ENGAGED IN THE POLITICAL CRISIS IN RWANDA. AS FACILITATOR, YOU HAVE EARNED THE RESPECT OF ALL SIDES AND WE ASK YOU TO CONTINUE TO USE YOUR GOOD OFFICES TO ASSIST

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THE RWANDANS TO OVERCOME THE CURRENT IMPASSE.

-- WE WOULD WELCOME ANY SUGGESTIONS YOU MAY HAVE FOR HOW
THE INTERNATIONAL COMMUNITY MIGHT ASSIST RWANDANS IN
BREAKING THE IMPASSE. TALBOTT

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