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O 101101Z MAY 94

FM AMEMBASSY PARIS

TO SECSTATE WASHDC IMMEDIATE 4487

INFO AMEMBASSY BRUSSELS PRIORITY

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AMEMBASSY DAR ES SALAAM PRIORITY

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PRETORIA FOR A/S MOOSE

DEPARTMENT ALSO FOR HA A/S SHATTUCK

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E.O. 12356: DECL: OADR

TAGS: PREL, PGOV, PREF, PHUM, RW, BY, FR

SUBJECT: MAY 9-10 DISCUSSIONS IN PARIS ON A UNHRC

SPECIAL SESSION FOR RWANDA AND RELATED ISSUES

REF: STATE 122881

1. CONFIDENTIAL - ENTIRE TEXT.

SUMMARY

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: ARCHIE M BOLSTER DATE/CASE ID: 06 MAY 2011 201005065

 AMBASSADOR DAVID RAWSON MET WITH OFFICIALS AT THE OUAI AND ELYSEE DURING HIS MAY 9-10 STOP IN PARIS TO DISCUSS RWANDA. IN ADDITION TO BRIEFING HIS INTERLOCUTORS ON A/S SHATTUCK'S EXCHANGES IN CENTRAL AFRICA AND GENEVA, HE URGED THE GOF TO SUPPORT THE UNHRC SPECIAL SESSION IN GENEVA (REFTEL). RAWSON NOTED THAT REGIONAL LEADERS VOICED SUPPORT TO SHATTUCK FOR SUCH AN EFFORT. IN RESPONSE THE FRENCH ASSURED RAWSON OF FULL SUPPORT FOR THE MEETING. HOWEVER, THE GOF NOTED THAT THE MODALITIES AND OBJECTIVES OF SUCH AN INVESTIGATION MUST BE CAREFULLY CONSIDERED GIVEN THE INFLAMED STATE OF RWANDAN SOCIETY. THE QUAI NOTED THAT AMBASSADOR MARLAUD, GOF AMBASSADOR IN KIGALI WHO IS CURRENTLY TRAVELING IN THE REGION ON A SPECIAL MISSION, WILL LIKELY BE INSTRUCTED TO REINFORCE THE GOF DELEGATION IN GENEVA.

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3. RAWSON ALSO MET WITH THE AMNESTY INTERNATIONAL (AI) RESEARCH AND INFORMATION OFFICE IN PARIS THAT CONFIDENTIAL

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PAGE 03 PARIS 12915 01 OF 03 101100Z SPECIALIZES IN FRANCOPHONE AFRICA TO BRIEF THEM ON U.S. VIEWS. THE AI OFFICIALS WELCOMED RAWSON'S PRESENTATION AND UNDERLINED THAT THEIR ORGANIZATION INTENDS TO PRESS FORCEFULLY FOR JUDICIAL PROCEEDINGS TO FOLLOW ANY INTERNATIONAL INVESTIGATION. THEY ARGUED THAT THE WITHDRAWAL OF UN FORCES HAS BADLY DAMAGED THE CREDIBILITY OF THE INTERNATIONAL COMMUNITY AND THAT STRONG STEPS MUST BE TAKEN TO ASSURE THE RWANDAN PEOPLE THAT THEY HAVE NOT BEEN FORGOTTEN. OTHER SUBJECTS COVERED BY AMBASSADOR RAWSON WILL BE REPORTED SEPTEL. END SUMMARY.

UNHRC SPECIAL SESSION ON RWANDA

4. DURING THE VISIT OF AMBASSADOR RAWSON TO PARIS ON MAY 9-10, WE RAISED AT THE ELYSEE AND AT THE QUAI (IO AND AF BUREAUS) THE POSSIBILITY OF A SPECIAL SESSION OF THE UN HUMAN RIGHTS COMMISSION ON RWANDA AND MADE THE POINTS CONTAINED IN REFTEL. RAWSON NOTED THAT REGIONAL LEADERS, INCLUDING PRESIDENT MUSEVENI, EXPRESSED SUPPORT FOR THE IDEA OF AN UNHRC INVESTIGATION TO A/S SHATTUCK. WE WERE ASSURED THAT FRANCE SUPPORTED THE SPECIAL SESSION AND WOULD POSSIBLY SEND THE AMBASSADOR

MARLAUD, THE GOF AMBASSADOR TO KIGALI WHO IS CURRENTLY TRAVELING IN THE REGION, TO REINFORCE THE FRENCH DELEGATION IN GENEVA.

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5. OUR INTERLOCUTORS AT THE QUAI AND THE ELYSEE STRESSED THAT ANY SUCH INVESTIGATION SHOULD FOCUS ON THE ACTS OF INDIVIDUALS IN ORDER TO ASSURE THAT THE CONFIDENTIAL

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THOSE RESPONSIBLE ARE FORCED TO ASSUME RESPONSIBILITY
FOR THEIR ACTS. THE FRENCH ARE ALSO CONCERNED BY THE
POSSIBILITY OF AN IMPUTATION BY THE INTERNATIONAL
COMMUNITY OF "COLLECTIVE GUILT." SUCH A STRATEGY COULD
INFLAME AN ALREADY DELICATE AND DANGEROUS STITUATION.
CATHERINE BOIVINEAU, QUAI DIRECTOR FOR EAST AND CENTRAL
AFRICA, NOTED THAT THE MURDER OF NATIONAL LEADERS IN
CENTRAL AFRICA HAS OCCURED SO FREQUENTLY IN RECENT
MONTHS THAT THERE IS A DANGER THAT IT WILL BECOME AN

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E.O. 12356: DECL: OADR

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SPECIAL SESSION FOR RWANDA AND RELATED ISSUES

"ACCEPTED" FORM OF RESPONSE TO EVENTS CONSIDERED UNACCEPTABLE BY AN ETHNIC GROUP. IN DISCUSSING BURUNDI, DOMINIQUE PIN (AN ELYSEE COUNSELOR FOR AFRICA) NOTED THAT THE ASSASSINATION OF PRESIDENT NDADAYE IN 1993 AND "SEEM TO HAVE BEEN TOTALLY FORGOTTEN" AND HIS MURDERS (WHOSE IDENTITIES ARE KNOWN TO BURUNDIAN MILITARY AUTHORITIES) REMAIN FREE. HE SUGGESTED, ON A PERSONAL BASIS, IF AN INTERNATIONAL COMMISSION IS ESTABLISHED FOR RWANDA, IT MIGHT BE NECESSARY TO CONSIDER THE 1993 MURDER IN BURUNDI ALSO.

POSSIBLE GENOCIDE INVESTIGATION

6. THE QUAI AND THE ELYSEE STRESSED THAT NO FINAL DECISION HAS BEEN TAKEN BY THE GOF CONCERNING AN INVESTIGATION INTO WHETHER AN ACT OF GENOCIDE OCCURED IN RWANDA. SUCH A DECISION WOULD AWAIT THE FINDINGS OF UN FINDINGS OF HIGH COMMISSIONER AYALA LASO. THE GOF

IS PARTICULARLY CONCERNED ABOUT THE POSSIBLE IMPACT OF ANY INTERNATIONAL INVESTIGATION (WHETHER OR NOT IT UNCLASSIFIED INCLUDES A SPECIFIC MENTION OF GENOCIDE) ON THE STABILITY OF RWANDA. THE GOF WILL WANT TO EXAMINE ANY SUCH PROPOSALS IN GREAT DETAIL AND CONSULT CLOSELY WITH REGIONAL STATES AND OTHER INTERESTED STATES BEFORE PROCEEDING.

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- 7. BOIVINEAU RAISED THE QUESTION OF WHAT PERIOD WOULD BE COVERED BY AN INTERNATIONAL INVESTIGATION. SHE NOTED THAT THE RPF WILL PROBABLY PREFER TO COVER THE MONTHS LEADING UP TO THE DEATH OF PRESIDENT HABYARIMANA, IN ORDER TO UNCOVER ANY HUTU PLOT FOR THE MASS EXTERMINATION OF THE TUTSI PEOPLE. ON THE OTHER HAND, THE HUTU'S WILL PROBABLY PREFER TO LIMIT THE INVESTIGATION TO THE PERIOD FOLLOWING THE ASSASSINATION OF HABYARIMANA, SHE STATED.
- 8. AS ONE INDICATION OF PRELIMINARY GOF THINKING, ACTING DIRECTOR FOR AFRICAN AFFAIRS AT THE QUAI, YANNICK GERARD (A FORMER AMBASSADOR IN KAMPALA), UNDERLINED THE NEED FOR THE INTERNATIONAL COMMUNITY TO HELP RWANDA UNDERGO A NATIONAL CATHARSIS IN ORDER TO PUT THE SOCIETY BACK TOGETHER AGAIN. HE NOTED THAT GIVEN THE HIGHLY POLARIZED NATURE OF RWANDA'S SOCIETY, IT MIGHT PROVE IMPOSSIBLE TO ASSURE FAIR TRIALS IN RWANDA ON CRIMINAL CHARGES ASSOCIATED WITH THE MASS MURDERS AND THE INTERNATIONAL COMMUNITY MIGHT NEED TO CONSIDER PROVIDING SOME SORT OF LEGAL ASSISTANCE.

AMNESTY INTERNATIONAL

9. IN A MEETING WITH OFFICIALS OF THE FRANCOPHONE AFRICA RESEARCH AND INFORMATION BUREAU IN PARIS, RAWSON AGAIN RECOUNTED THE DISCUSSIONS OF THE SHATTUCK MISSION IN CENTRAL AFRICA AND THE DISCUSSIONS IN GENEVA. IN RESPONSE TO A QUERY, HE NOTED USG SUPPORT FOR A UNHRC CONFIDENTIAL

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SPECIAL SESSION AND AN INVESTIGATION INTO THE MASSACRES IN RWANDA. THE AI OFFICIALS WELCOMED THIS NEWS AND UNDERLINED THAT THEIR ORGANIZATION STRONGLY BELIEVES THAT ANY INVESTIGATION MUST LEAD TO CRIMINAL PROCEEDINGS AGAINST INDIVIDUALS IF THE INTERNATIONAL COMMUNITY AND NGOS ARE TO RETAIN ANY CREDIBILITY

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VIS-A-VIS THE RWANDAN PEOPLE.

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10. THIS MESSAGE HAS BEEN CLEARED BY AMBASSADOR RAWSON

11. BUJUMBURA MINIMIZE CONSIDERED.

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