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ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00	EUR-01
	E-01	HA-09	H-01	TEDE-00	INR-00	IO-19	L-03
	ADS-00	M-01	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01
	PM-02	PRS-01	P-01	RP-10	SNP-00	SP-00	SR-00
	SSO-00	SS-00	TRSE-00	T-00	USIE-00	FMP-00	CORE-00
	SNIS-00	NISC-02	/057W				

-----C64A15 021221Z /38

O 021211Z JUN 93
FM AMEMBASSY DAR ES SALAAM
TO SECSTATE WASHDC IMMEDIATE 1554
AMEMBASSY KIGALI PRIORITY
USMISSION USUN NEW YORK PRIORITY
AMEMBASSY KAMPALA PRIORITY
AMEMBASSY BUJUMBURA PRIORITY
AMEMBASSY ADDIS ABABA PRIORITY
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STATE FOR AF/C-FULLER, AF/RA, RP
ALSO PARIS FOR PERLOW, BRUSSELS FOR DUBROW, GENEVA
FOR RMA

E.O. 12356: N/A

TAGS: PREF, PREL, MOPS, PGOV, OAU, RW, TZ
SUBJECT: NOTES FROM ARUSHA PEACE TALKS ON RWANDA

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THE FOLLOWING REPORT WAS PROVIDED BY THE US OBSERVER AT THE ARUSHA TALKS, JOYCE LEADER.

1. SUMMARY: REFUGEE TALKS WILL OPEN FORMALLY JUNE 2 WHILE DISCUSSION ON FORCE PROPORTIONS (ALREADY STALLED?) AND OTHER OUTSTANDING MILITARY ISSUES CONTINUE. BOTH SIDES ARE WAITING TO BE BRIEFED ON THE OAU POSITION ON COLLABORATION WITH THE UN TO IMPLEMENT THE PEACE ACCORD. MEANWHILE THE RPF HAS WRITTEN THE UN/SYG STRONGLY OBJECTING TO A UN OBSERVER FORCE AT THE UGANDA-RWANDA BORDER AND CONDEMNING UNILATERAL GOVERNMENT INITIATIVES OUTSIDE THE ARUSHA FRAMEWORK. THE RPF HAS WARNED THE FACILITATOR THAT GOR CEASEFIRE VIOLATIONS THREATEN THE PEACE PROCESS. END SUMMARY.

2. REFUGEE TALKS TO BEGIN. REFUGEE TALKS, TARGETED TO BEGIN MAY 31, ARE SCHEDULED FOR OFFICIAL OPENING IN PLENARY SESSION FOR THE AFTERNOON OF JUNE 2. TANZANIA DEFENSE MINISTER KINANA WILL RETURN TO ARUSHA TO PRESIDE (AND PROBABLY TO HELP ON FORCE LIMITED OFFICIAL USE

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PAGE 03 DAR ES 02873 01 OF 03 021220Z PROPORTION TALKS RESUMED EARLIER IN THE WEEK). THE AGENDA FOR THE TALKS, THE SAME AS APPROVED IN DECEMBER 1992, CALLS ONLY FOR PARTIES TO THE 1991 DAR ES SALAAM DECLARATION ON RWANDAN REFUGEES TO SPEAK IN THE COURSE OF THE NEGOTIATIONS.

3. FORCE PROPORTIONS. THE FACILITATOR'S REPRESENTATIVE, AMBASSADOR MPUNGWE, CONDUCTED SEPARATE CONSULTATIONS JUNE 1 WITH THE GOR AND RPF ON FORCE PROPORTIONS. HE CONFIRMED TO BOTH SIDES THAT THE FACILITATOR'S PROPOSAL, ANNOUNCED MAY 31, WAS TO NEGOTIATE IN THE RANGE OF 35-40 PERCENT FOR THE RPF. BOTH SIDES ACCEPTED THIS INTERPRETATION OF THE FACILITATOR'S PROPOSAL. GOR FOREIGN MINISTER NGULINZIRA TOLD US OBSERVER THAT THE GOVERNMENT ACCEPTED TO NEGOTIATE ON THIS BASIS. RPF DELEGATION HEAD BIZIMUNGU TOLD US OBSERVER THAT HE HAD ASKED MPUNGWE TO GO BACK TO THE FACILITATOR TO SEEK A NEW RANGE. HE SAID HE HAD NO MANDATE TO NEGOTIATE ON THE BASIS OF A PROPOSAL THAT WOULD GIVE ONLY 35-40 PERCENT OF THE ARMED FORCES (HE INCLUDES THE GENDARMERIE) TO THE RPF. HE SAID AMBASSADOR MPUNGWE REPORTED THAT THE FACILITATOR WOULD NOT GO HIGHER AND

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HAD ASKED THAT THE RPF GO BACK TO ITS CENTRAL COMMITTEE FOR NEW INSTRUCTIONS. BIZIMUNGU SAID HE DID NOT KNOW IF NEGOTIATIONS WERE AT A STANDSTILL OR MOVING BACKWARDS.

4. OAU/UN COOPERATION. THE UN OBSERVER RETURNED FROM ADDIS ABABA MAY 29 WITH A LETTER FROM THE OAU SECRETARY GENERAL TO MINISTER KINANA AND AN LIMITED OFFICIAL USE

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PAGE 04 DAR ES 02873 01 OF 03 021220Z ACCOMPANYING DOCUMENT CLARIFYING THE OAU POSITION ON COLLABORATION WITH THE UN FOLLOWING THE SIGNING OF A PEACE ACCORD IN RWANDA. UNTIL THE FACILITATOR'S REPRESENTATIVE, AMBASSADOR MPUNGWE, RECEIVES INSTRUCTIONS FROM DAR ES SALAAM, WHICH SHOULD ARRIVE JUNE 2 WITH MINISTER KINANA HIMSELF, THE CONTENTS OF THE OAU/SYG'S COMMUNICATION IS BEING CLOSELY HELD. MPUNGWE WILL THEN BRIEF THE TWO PARTIES WITH THE UN AND OAU OBSERVERS PRESENT. THE HOPE IS THAT THE TWO SIDES WILL THEN QUICKLY REACH AGREEMENT ON THE COMPOSITION AND COMMAND OF AN IMPLEMENTING NEUTRAL INTERNATIONAL FORCE. MPUNGWE HAS ADVISED THE TWO SIDES TO PRESENT A JOINT REQUEST TO THE APPROPRIATE AUTHORITY AS SOON AS AGREEMENT IS REACHED FOR EARLY

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DISPATCH TO RWANDA OF A RECONNAISSANCE MISSION.

5. COMMENT: US OBSERVER EXPECTS THE OAU REPORT TO
RECOMMEND UN COMMAND OF A POST-ACCORD PEACE-KEEPING
FORCE WITH OAU PARTICIPATION. END COMMENT.

6. RPF LETTER TO UN/SYG. THE RPF CIRCULATED TO
OBSERVERS IN ARUSHA A DETAILED, STRONGLY-WORDED

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LETTER TO THE UN/SYG DATED MAY 29 REACTING TO THE BARIL REPORT ON A BORDER MONITORING FORCE. IT CONDEMNS THE GOR FOR BY-PASSING THE ARUSHA PROCESS IN ASKING FOR A UN-LED FORCE IN THE BUFFER ZONE AND ACCUSES THE GOR OF SEEKING A UN EMBARGO ON THE RPF. IT OBJECTS TO THE PROPOSED FORCE MANDATE AND THE PROPOSED USE OF HELICOPTERS. IT CALLS ON THE UN TO PERSUADE FRANCE TO REMOVE ITS TROOPS FROM RWANDA AND HELP THE OAU ESTABLISH AN NIF TO IMPLEMENT A PEACE AGREEMENT, IN ACCORDANCE WITH SCR 812. THE RPF ALSO ASKS TO "PRESENT ITS CASE" TO THE SECURITY COUNCIL ON THE PROPOSED BORDER FORCE AND ANY OTHER MATTER RELATED TO THE RWANDA CONFLICT BEFORE ANY FURTHER

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DECISIONS ARE TAKEN.

7. COMMENT. THE TIMING OF THE BARIL REPORT AND ITS REFERENCE TO A GOR REQUEST FOR A UN-LED FORCE FOR THE BUFFER ZONE COULD COMPLICATE EFFORTS HERE TO REACH SWIFT AGREEMENT ON A UN-LED FORCE FOR IMPLEMENTATION OF THE PEACE AGREEMENT. END COMMENT.

8. NMOG EXPANSION. OAU OBSERVER BRIEFED US OBSERVER, AND SUBSEQUENTLY REPORTED TO THE MAY 31 PLENARY, ON THE STATUS OF OAU PLANS TO EXPAND NMOG. THE REPORT OF THE UN EXPERTS ON FINANCIAL AND LOGISTICAL REQUIREMENTS OF AN EXPANDED NMOG WILL BE PRESENTED BY THE SYG TO DONORS IN ADDIS THIS WEEK. THE OAU WILL USE ITS OWN RESOURCES TO DEPLOY TROOPS "SOON" (BEFORE THE OAU SUMMIT) PENDING RECEIPT OF RESOURCES FROM OUTSIDE AFRICA. THE OAU OBSERVER CITED NIGERIA, LESOTHO, RWANDA AND THE OAU ADVISORY COUNCIL BUDGET AS OAU FUNDING SOURCES. HE SAID THE OAU HAS ASKED NIGERIA TO TRANSPORT ITS NEW CONTINGENT TO RWANDA AND PLANS TO CLARIFY WITH FRANCE ITS OFFER FOR TROOP TRANSPORT ASSISTANCE. THE OAU OBSERVER WILL DELIVER A CHECK FOR THE PURCHASE OF UTENSILS FOR CENTRAL FEEDING TO GENERAL OPALEYE IN NAIROBI MAY 1. ALL TROOPS FOR THE EXPANDED NMOG HAVE BEEN ASKED TO BRING ALL PERSONAL EQUIPMENT.

9. ALLEGED CEASEFIRE VIOLATIONS. AT THE MAY 31 PLENARY, THE RPF REITERATED ITS ALLEGATIONS OF RECENT GOR CEASEFIRE VIOLATIONS AND SAID IT HAD INFORMED THE FACILITATOR OF THE SERIOUS THREAT THE VIOLATIONS

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POSED FOR THE PEACE PROCESS. (NOTE: THE RPF PROVIDED
OBSERVERS WITH COPIES OF LETTERS DATED MAY 25, MAY
29, AND MAY 30, REPEATING TO PRESIDENT MWINYI ITS
REPORT TO NMOG OF GOR SHELLING OF RPF POSITIONS).
THE RPF ALSO REFERRED TO AN APRIL 16 COMMUNICATION
ALLEGING MASSIVE GOR ARMS IMPORTS. THE RPF CALLED ON
OBSERVERS TO HELP END VIOLATIONS. GOR MINISTER
NGULINZIRA SAID HIS INFORMATION WAS THAT GOVERNMENT
FORCES HAD REACTED TO AN RPF VIOLATION AND SUGGESTED
WAITING FOR THE NMOG REPORT BEFORE MAKING JUDGMENTS.

10. AMBASSADOR MPUNGWE REITERATED THAT IT WOULD BE
DIFFICULT FOR TANZANIA TO REMAIN INVOLVED IN THE
RWANDA PEACE PROCESS IF THESE VIOLATIONS SHOULD LEAD
TO A RESUMPTION OF MILITARY HOSTILITIES. HE SAID IT
WOULD BE A CLEAR INDICATION THAT ONE OR BOTH PARTIES

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WERE NOT INTERESTED IN THE PEACE PROCESS.

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