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PTQ2515

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ACTION IO-10

INFO	LOG-00	ACDA-17	AF-01	ARA-01	CIAE-00	OASY-00	EAP-01
	EB-01	EUR-01	H-01	TEDE-00	INR-00	L-01	ADS-00
	M-00	NEA-01	NSAE-00	OIC-02	OMB-01	PA-01	PM-00
	PRS-01	P-01	SP-00	SS-00	TRSE-00	T-00	USIE-00
	SA-01	PMB-00	PRM-10	DRL-09	G-00	/061W	
				-----AE27F5 081511Z /45			

P 081503Z MAR 95
 FM USMISSION USUN NEW YORK
 TO AMEMBASSY KIGALI PRIORITY
 SECSTATE WASHDC PRIORITY 3195
 INFO RWANDA COLLECTIVE
 JOINT STAFF WASHDC
 SECDEF WASHDC
 WHITEHOUSE WASHDC
 UN SECURITY COUNCIL COLLECTIVE

C O N F I D E N T I A L USUN NEW YORK 000870

KIGALI FOR DATT

WHITEHOUSE PASS TO NSC FOR RICE AND STEINBERG;
 JOINT STAFF FOR CHAIRMAN, DIR JS, J3;
 SECDEF FOR OSD/ISA

DEPT ALSO FOR AF, IO/UNP AND IO/PHO, L/UNA AND USUN/W

E.O.12356: AFTER ADOPTION OF SC RESOLUTION ON EMBARGO
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 TAGS: ETTT, UNSC, MARR, PREL, RW, UN

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SUBJECT: RWANDAN ARMS EMBARGO: PERM 5 VIEWS

REF: A) USUN 816, B) STATE 45527, C) KIGALI 596

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: AMB. INDERFURTH MET WITH PERM FIVE REPRESENTATIVES MARCH 7 TO DISCUSS MODIFYING THE ARMS EMBARGO AGAINST RWANDA. P-5 ARE WILLING TO WORK TOWARDS A RESOLUTION DETAILING SPECIFIC GOODS WHICH COULD BE EXEMPT FROM THE EMBARGO. THE NEXT STEP WILL BE FOR GOR TO PROVIDE US WITH A LIST OF COMMODITIES THEY NEED. END SUMMARY.

3. USUN AMB. INDERFURTH PRESENTED THE TALKING POINTS IN REF B TO P-5 DEPUTY PERMREPS AND INFORMED THEM OF OUR INITIAL CONSULTATIONS WITH RWANDAN PERMREP BAKURAMUTSA (REF A). FRENCH DPR LADSOUS SAID FRANCE WOULD PREFER NOT TO TOUCH THE EMBARGO AT ALL, AS THEY BELIEVE RELAXATION OF THE EMBARGO WILL DETER REFUGEES FROM FEELING CONFIDENT ABOUT RETURNING TO RWANDA. THE INCURSIONS ACROSS THE BORDERS INTO RWANDA WERE SMALL-SCALE AND DID NOT POSE A SERIOUS THREAT TO RWANDA'S SECURITY. THEREFORE, THERE WAS NO REASON FOR RWANDA TO REARM. HOWEVER, FRANCE WOULD NOT OPPOSE A RESOLUTION WHICH SPECIFIED A LIMITED LIST OF EQUIPMENT WHICH COULD BE EXEMPT FROM THE EMBARGO.

4. RUSSIAN DPR SIDOROV DOUBTED THE LEGAL NEED FOR A RESOLUTION, INDICATING THAT THE SANCTIONS COMMITTEE
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COULD TAKE DECISIONS TO ALLOW NON-LETHAL EQUIPMENT INTO RWANDA. RUSSIA IS NOT ENTHUSIASTIC ABOUT TINKERING WITH THE EMBARGO. UK DPR GOMERSALL DISAGREED WITH THE U.S. DESIRE TO SEND A POLITICAL SIGNAL OF SUPPORT FOR THE GOR, WHICH REFUGEES COULD INTERPRET AS A SPUR TO PREPARE TO DEFEND THEMSELVES. GOMERSALL ALSO MENTIONED THAT THE GOR HAD NOT INDICATED TO THE UK THAT THEY WANTED AN SC RESOLUTION ON LOOSENING THE EMBARGO. (COMMENT: AMB. BAKURAMUTSA INTENDS TO APPROACH ALL P-5 MEMBERS SHORTLY TO LOBBY FOR A RESOLUTION. END COMMENT) THE UK DOES

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NOT SUPPORT A GENERAL LIFTING OF THE EMBARGO. THE SANCTIONS COMMITTEE SHOULD COMPILE OF LIST OF NON-LETHAL EQUIPMENT WHICH COULD SERVE AS SPECIFIC GUIDELINES FOR FUTURE COMMITTEE ACTION TO GRANT EXEMPTIONS TO THE EMBARGO. THE COUNCIL COULD ENDORSE THEIR RECOMMENDATION THROUGH A RESOLUTION.

5. CHINA EXPRESSED A GENERAL WILLINGNESS TO CONSIDER LIFTING EMBARGOES WHEN CIRCUMSTANCES PERMIT, ALTHOUGH THEY HAD NO INSTRUCTIONS IN THIS PARTICULAR CASE. THEY WERE WILLING TO DISCUSS TIMING AND FORMAT OF SC ACTION, AND POINTED OUT THAT THE OPINION OF THE GOR AND NEIGHBORING GOVERNMENTS WAS IMPORTANT TO THEM. AMB. INDERFURTH COUNTERED SOME OF THE REMARKS OF THE FRENCH AND RUSSIANS, NOTING THAT ALTHOUGH INCURSIONS WERE SMALL-SCALE AT THIS POINT, WE HAD OBSERVED MILITARY TRAINING IN ZAIRE. HE REITERATED THAT THE USG INTENTION WAS A PARTIAL LIFTING OF THE EMBARGO RELATED TO NON-LETHAL EQUIPMENT, NOT REARMAMENT BY THE GOR. SENDING A POLITICAL SIGNAL THROUGH A RESOLUTION COULD HELP BUILD CONFIDENCE IN THE GOR.

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6. NEXT STEPS. USUN RECOMMENDS THAT EMBASSY KIGALI CONTACT THE APPROPRIATE LEVEL OF THE RWANDAN MINISTRY OF DEFENSE AND URGE THEM TO PROVIDE USG A DETAILED LIST OF THE NON-LETHAL EQUIPMENT THEY WANT TO IMPORT. WE HAVE ALREADY APPROACHED THE RWANDAN PERMREP ON THIS POINT. THIS LIST COULD THEN BE INCORPORATED INTO A DRAFT RESOLUTION, WHICH COULD INCLUDE PREAMBULAR LANGUAGE SENDING THE DESIRED POLITICAL SIGNALS OF MEASURED SATISFACTION WITH EFFORTS OF THE GOR AND CONCERN AT THE CONTINUED FRAGILE SITUATION. THIS COURSE OF ACTION, WHILE A LITTLE CIRCUITOUS, SHOULD MEET THE CONCERNS RAISED BY THE BRITISH AND FRENCH.

ALBRIGHT

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