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	LAB-01	L-01	ADS-00	NEA-01	NSAE-00	OIC-02	OIG-04
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 WHITEHOUSE PASS NSC FOR D. CLARK, S. RICE AND D. STEINBERG;
 JOINT STAFF FOR CHAIRMAN, DIR JS, J3;
 SECDEF FOR OSD/ISA

PARIS FOR PERLOW

E.O.12356: DECL:OADR
 TAGS: MARR, PINS, PHUM, EAID, PREL, MOPS, UNSC, RW
 SUBJECT: SECURITY COUNCIL ADOPTS PRESIDENTIAL STATEMENT
 ON RWANDA, APRIL 30.

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REF: DEPT/USUN FAX 4/29.

1. (C) SUMMARY. FACED WITH MIDNIGHT DEADLINE FROM PRESIDENT OF COUNCIL TO AGREE TO PRESIDENTIAL STATEMENT OR FACE VOTE IN 24 HOURS ON A RESOLUTION, RECALCITRANT MEMBERS OF THE COUNCIL AGREED TO A TEXT ON RWANDA. USG AMENDMENTS CONCERNING REFUGEES AND DISPLACED PERSONS WERE ACCEPTED. STICKING POINTS HAD BEEN REFUSAL OF NIGERIA, AND SOME MEMBER OF THE NAM TO AGREE TO LANGUAGE INDICATING RWANDA GOVERNMENT FORCES MAJOR RESPONSIBILITY FOR MASSACRES, ALSO CHINESE OBJECTION TO REFERENCE TO GENOCIDE. COMBINATION OF LANGUAGE OFFERED BY UK AND THREATS FROM PRESIDENT OVERCAME BOTH. END SUMMARY.

2. (C) THE SECURITY COUNCIL RECONVENED IN INFORMALS ON FRIDAY AFTERNOON, APRIL 29 TO RETURN TO DISCUSSION OF DRAFT PRESIDENTIAL STATEMENT ON RWANDA. THE PRESIDENT HAD PREPARED A NEW DRAFT INCORPORATING THE DISCUSSIONS OF THAT MORNING (SEPTTEL). DURING THE LONG HOURS OF DISCUSSIONS THAT FOLLOWED, THE USG OFFERED ITS

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AMENDMENTS (REF A) ON THE PROTECTION OF DISPLACED PERSONS AND REFUGEES. THESE POSITIONS WERE ACCEPTABLE AND INCORPORATED INTO THE DRAFT. ALSO PRIOR REFERENCES TO THE FORCE LEVEL AND MANDATE OF UNIMIR WERE DELETED AT USG REQUEST.

3. (C) THE POINTS OF CONTENTION THAT HELD UP AGREEMENT ALL INVOLVED THE SECOND PARA WITH ITS REFERENCES TO THE RESPONSIBILITY OF THE GOR ARMED FORCES FOR MASSACRES AND THE DEFINITION OF GENOCIDE. NIGERIA LEAD THE OPPOSITION CALLING FOR THE EXTREME OF DELETION OF THE ENTIRE PARA. THEY WERE SUPPORTED BY RWANDA, AND TO LESSER EXTENT THE NAM AND THE FRENCH. THE CHINESE FOCUSSED THEIR OBJECTION TO THE SENTENCE DEALING WITH GENOCIDE, TRYING TO LIMIT ITS APPLICATION ONLY TO RWANDA.

4. (C) THE NON-NAM AGREED TO PROCEED WITH A RESOLUTION IF THE PARAGRAPH WAS NOT MAINTAINED. NIGERIA AND CHINA PERSISTED IN OBJECTING LATE INTO THE NIGHT. AT THIS POINT THE CZECH REPUBLIC ANNOUNCED ITS INTENTION TO CO-SPONSOR A RESOLUTION AND FORCE A VOTE. THIS PROPOSAL WAS SUPPORTED BY SPAIN AND NEW ZEALAND.

5. (C) WHEN CHINA AND NIGERIA STILL REFUSED TO JOIN CONSENSUS ON THE DRAFT, NEW ZEALAND ANNOUNCED IN HIS

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NATIONAL CAPACITY, HIS INTENTION TO CIRCULATE SUCH A DRAFT AS A RESOLUTION IN BLUE AT ONE MINUTE TO MIDNIGHT. PAKISTAN TRIED TO SAY THEY COULD NOT BE READY TO VOTE ON SATURDAY AND THE PRESIDENT TOLD THEM THEN THEY COULD ABSTAIN. (COMMENT. THE TIME BEFORE MIDNIGHT WAS IMPORTANT SINCE THE NEW ZEALAND PRESIDENCY WOULD RUN OUT 30 APRIL. GIVEN THE OBJECTIONS OF NIGERIA, WHO WILL

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BE THE MAY PRESIDENT, NEW ZEALAND WANTED TO ASSURE HE WOULD STILL BE PRESIDENT AND COULD FORCE THE VOTE. END COMMENT.)

6. (C) THESE THREATS, HIGHLIGHTED BY THE ACTUAL DISTRIBUTION OF THE DRAFT RESOLUTION JUST BEFORE MIDNIGHT, HAD THE DESIRED EFFECT- BOTH CHINA AND NIGERIA AGREED TO THE DRAFT STATEMENT WITH VERY MINOR COSMETIC CHANGES. THE FINAL RESULT WAS STRONGER THAN THOUGHT LIKELY BEFORE THE NON-NAM CAUCUS. THE TEXT OF THE PRESIDENTIAL STATEMENT DELIVERED 30 APRIL FOLLOWS IN PARA 7.

7. (U) BEGIN TEXT OF PRESIDENTIAL STATEMENT:

THE SECURITY COUNCIL IS APPALLED AT CONTINUING REPORTS OF THE SLAUGHTER OF INNOCENT CIVILIANS IN KIGALI AND OTHER PARTS OF RWANDA, AND REPORTED PREPARATIONS FOR FURTHER MASSACRES. IT ENDORSES THE CONCERN EXPRESSED BY THE CENTRAL ORGAN FOR CONFLICT PREVENTION, MANAGEMENT AND RESOLUTION OF THE ORGANIZATION OF AFRICAN UNITY (OAU) THAT THE MASSACRES AND WANTON KILLINGS HAVE

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CONTINUED UNABATED IN A SYSTEMATIC MANNER IN RWANDA. IT

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RECALLS THAT SUCH KILLINGS HAVE ALREADY BEEN CONDEMNED BY SECURITY COUNCIL IN ITS RESOLUTION 912 (1994) OF 21 APRIL 1994.

ATTACKS ON DEFENSELESS CIVILIANS HAVE OCCURRED THROUGHOUT THE COUNTRY, ESPECIALLY IN AREAS UNDER THE CONTROL OF MEMBERS OR SUPPORTERS OF THE ARMED FORCES OF THE INTERIM GOVERNMENT OF RWANDA. THE SECURITY COUNCIL DEMANDS THAT THE INTERIM GOVERNMENT OF RWANDA AND THE RWANDESE PATRIOTIC FRONT TAKE EFFECTIVE MEASURES TO PREVENT ANY ATTACKS ON CIVILIANS IN AREAS UNDER THEIR CONTROL. IT CALL ON THE LEADERSHIP OF BOTH PARTIES TO CONDEMN PUBLICLY SUCH ATTACKS AND TO COMMIT THEMSELVES TO ENSURING THAT PERSONS WHO INSTIGATE OR PARTICIPATE IN SUCH ATTACKS ARE PROSECUTED AND PUNISHED.

THE SECURITY COUNCIL CONDEMNS ALL THESE BREACHES OF INTERNATIONAL HUMANITARIAN LAW IN RWANDA, PARTICULARLY THOSE PERPETRATED AGAINST THE CIVILIAN POPULATION, AND
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RECALLS THAT PERSONS WHO INSTIGATE OR PARTICIPATE IN SUCH ACTS ARE INDIVIDUALLY RESPONSIBLE. IN THIS CONTEXT, THE SECURITY COUNCIL RECALLS THAT THE KILLING OF MEMBERS OF AN ETHNIC GROUP WITH THE INTENTION OF DESTROYING SUCH A GROUP IN WHOLE OR IN PART CONSTITUTES A CRIME PUNISHABLE UNDER INTERNATIONAL LAW.

THE SECURITY COUNCIL REITERATES THE DEMAND IN ITS RESOLUTION 912 (1994) FOR AN IMMEDIATE CEASE-FIRE AND CESSATION OF HOSTILITIES BETWEEN THE FORCES OF THE INTERIM GOVERNMENT OF RWANDA AND RWANDESE PATRIOTIC FRONT. IT COMMENDS THE EFFORTS BY THE SPECIAL REPRESENTATIVE OF THE SECRETARY GENERAL AND THE FORCE COMMANDER OF THE UNITED NATIONS ASSISTANCE MISSION FOR RWANDA (UNAMIR) TO MEDIATE SUCH AN OUTCOME, AND REQUESTS THEM TO CONTINUE THEIR EFFORTS IN LIAISON WITH COUNTRIES OF THE REGION AND THE OAU. IT ALSO COMMENDS THE COURAGE AND DETERMINATION OF UNAMIR PERSONNEL IN AFFORDING PROTECTION TO CIVILIANS WHO SOUGHT REFUGE WITH UNAMIR.

THE SECURITY COUNCIL WELCOMES THE EFFORTS THAT HAVE BEEN MADE BY COUNTRIES OF THE REGION, WITH THE ASSISTANCE OF THE ORGANIZATION OF AFRICAN UNITY, TO BRING ABOUT AN END TO THE FIGHTING AND KILLING IN RWANDA. IT ALSO COMMENDS THE EFFORTS OF STATES, UNITED NATIONS AGENCIES, AND

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NON-GOVERNMENTAL ORGANIZATIONS TO PROVIDE EMERGENCY
HUMANITARIAN ASSISTANCE TO THE SUFFERING PEOPLE OF
RWANDA.

THE SECURITY COUNCIL IS DEEPLY CONCERNED AT THE
SITUATION OF THE MANY THOUSANDS OF REFUGEES AND
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DISPLACED PERSONS WHO HAVE BEEN FORCED TO FLEE THE
FIGHTING AND KILLINGS IN RWANDA.

THE SECURITY COUNCIL CALLS ON ALL STATES TO ASSIST THE
UNHCR AND OTHER HUMANITARIAN AND RELIEF AGENCIES
OPERATING IN THE AREA IN MEETING THE URGENT HUMANITARIAN
NEEDS IN RWANDA AND ITS BORDERING STATES. THE COUNCIL
CALLS ON STATES BORDERING RWANDA, WORKING WITH OAU, TO
PROVIDE APPROPRIATE PROTECTION TO REFUGEES AND TO
FACILITATE TRANSFER OF GOODS AND SUPPLIES TO MEET THE
NEEDS OF THE DISPLACED PERSONS WITH RWANDA.

THE SECURITY COUNCIL CALLS ON ALL RWANDAN PARTIES TO
GUARANTEE THE PROTECTION OF DISPLACED PERSONS AND
REFUGEES IN RWANDA AND TO ENSURE SAFE PASSAGE FOR
HUMANITARIAN ASSISTANCE.

THE SECURITY COUNCIL UNDERLINES THE URGENT NEED FOR
COORDINATED INTERNATIONAL ACTION TO HELP BRING PEACE TO
RWANDA AND TO ALLEVIATE THE SUFFERING OF THE RWANDAN
PEOPLE. IT REQUESTS THE SECRETARY GENERAL, IN
CONSULTATION WITH THE SECRETARY GENERAL OF THE OAU AND

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COUNTRIES OF THE REGION, TO TAKE APPROPRIATE MEASURES TO
 ENSURE THAT INTERNATIONAL EFFORTS TO ASSIST THE

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SITUATION IN RWANDA ARE CARRIED OUT IN AN EFFECTIVE AND COORDINATED MANNER, AND TO ENSURE THAT ALL RELEVANT PARTIES ARE KEPT FULLY INFORMED.

THE SECURITY COUNCIL EMPHASIZES THE IMPORTANCE OF KIGALI AIRPORT FOR THE PROVISIONS OF INTERNATIONAL RELIEF EFFORTS TO RWANDA, AS WELL AS FOR THE REQUIREMENTS OF UNAMIR. IT CALLS ON THE PARTIES TO ALLOW THE AIRPORT TO BE KEPT OPEN AT ALL TIMES FOR SUCH PURPOSES.

THE SECURITY COUNCIL STRESSES THE IMPORTANCE OF ENSURING THAT THE SITUATION IN RWANDA DOES NOT AFFECT ADVERSELY THE SECURITY AND STABILITY OF NEIGHBORING COUNTRIES. THE SECURITY COUNCIL WARNS THAT THE SITUATION IN RWANDA WOULD BE FURTHER SERIOUSLY AGGRAVATED IF EITHER OF THE PARTIES WERE TO HAVE ACCESS TO ADDITIONAL ARMS. IT APPEALS TO ALL STATES TO REFRAIN FROM PROVIDING ARMS OR ANY MILITARY ASSISTANCE TO THE PARTIES TO THE CONFLICT.

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ITS WILLINGNESS IN PRINCIPLE TO CONSIDER PROMPTLY THE APPLICATION OF AN ARMS EMBARGO TO RWANDA.

THE SECURITY COUNCIL REAFFIRMS ITS COMMITMENT TO PRESERVING THE UNITY AND TERRITORIAL INTEGRITY OF RWANDA. IT REITERATES ITS CONVICTION THAT THE ARUSHA PEACE AGREEMENT REMAINS THE ONLY VIABLE FRAMEWORK FOR THE RESOLUTION OF THE RWANDA CONFLICT AND SERVES AS THE BASIS FOR PEACE, NATIONAL UNITY AND RECONCILIATION IN THE COUNTRY. IT CALLS AGAIN ON THE PARTIES TO RENEW THEIR COMMITMENT TO THIS AGREEMENT.

THE SECURITY COUNCIL REQUESTS THE SECRETARY GENERAL:

(A) IN CONSULTATION WITH THE SECRETARY GENERAL OF THE OAU, TO REPORT FURTHER ON ACTION WHICH MAY BE UNDERTAKEN WITH A VIEW TO ASSISTING IN THE RESTORATION OF LAW AND ORDER IN RWANDA AND IN PROVIDING SECURITY FOR DISPLACED PERSONS;

(B) TO WORK WITH UNHCR, THE OAU AND COUNTRIES OF THE REGION TO TAKE SUCH PREVENTIVE DIPLOMATIC STEPS AS MAYBE NECESSARY TO PREVENT THE SPREAD OF VIOLENCE AND ATROCITIES TO NEIGHBOURING COUNTRIES;

(C) TO EXPLORE URGENTLY WAYS OF EXTENDING HUMANITARIAN

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RELIEF ASSISTANCE TO REFUGEES AND DISPLACED PERSONS;

(D) TO CONSULT THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES (UNHCR) ON MEASURES TO PROVIDE HUMANITARIAN ASSISTANCE TO THOSE DISPLACED PERSONS CONGREGATED ALONG
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THE BORDERS WITH TANZANIA, UGANDA, ZAIRE AND BURUNDI.

(E) TO BRING TO ITS ATTENTION ANY INFORMATION THAT HE MIGHT RECEIVE CONCERNING ARMS FLOW INTO RWANDA, AND TO CONSULT THE COUNTRIES OF THE REGION AND THE OAU ABOUT THE PRACTICAL IMPLEMENTATION OF AN ARMS EMBARGO ON RWANDA.

(F) TO MAKE PROPOSALS FOR INVESTIGATION OF THE REPORTS OF SERIOUS VIOLATIONS OF INTERNATIONAL HUMANITARIAN LAW DURING THE CONFLICT.

THE SECURITY COUNCIL STATES ITS INTENTION TO CONSIDER URGENTLY THE LETTER OF THE SECRETARY GENERAL DATED 29 APRIL 1994 (S/1994/518) AND FURTHER RECOMMENDATIONS THAT THE SECRETARY-GENERAL MAY PROVIDE.
END TEXT.

8. MINIMIZE CONSIDERED.

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