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ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00	DS-00
	EUR-01	HA-09	H-01	TEDE-00	INR-00	L-01	ADS-00
	NEA-01	NSAE-00	NSCE-00	OMB-01	PA-01	PM-00	PRS-01
	P-01	SNP-00	SP-00	SS-00	TRSE-00	T-00	USIE-00
	ASDS-01	PMB-00	/020W				

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O 071654Z APR 94

FM AMEMBASSY DAR ES SALAAM
 TO AMEMBASSY ADDIS ABABA IMMEDIATE
 AMEMBASSY BUJUMBURA IMMEDIATE
 SECSTATE WASHDC IMMEDIATE 4373
 AMEMBASSY KIGALI IMMEDIATE
 INFO AMEMBASSY CAIRO IMMEDIATE
 AMEMBASSY KAMPALA IMMEDIATE
 AMEMBASSY NAIROBI IMMEDIATE
 AMEMBASSY BRUSSELS PRIORITY
 AMEMBASSY PARIS PRIORITY
 AMEMBASSY LONDON PRIORITY
 AMEMBASSY KINSHASA PRIORITY
 AMEMBASSY LUSAKA PRIORITY
 AMEMBASSY MAPUTO PRIORITY
 AMEMBASSY HARARE PRIORITY

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E.O. 12356: OADR

TAGS: PREL, PINS, AMGT, ASEC, OAU, TZ, RW, BY,
 SUBJECT: TANZANIA REQUESTS U.S. ASSISTANCE IN
 KIGALI AND EXPLAINS ITS POSITION
 IN RWANDA AND BURUNDI

REF: A) 94 DAR ES SALAAM 02145
 B) 94 DAR ES SALAAM 02146

1. CONFIDENTIAL ENTIRE TEXT.

2. SUMMARY. TANZANIA BELIEVES THE SITUATION IN KIGALI IS SUFFICIENTLY DANGEROUS TO REQUEST USG ASSISTANCE IN EVACUATING ITS CITIZENS. THE DEATH OF THE TWO PRESIDENTS IS NO REASON TO SET ASIDE THE JOINT RESOLUTIONS CONTAINED IN THE REGIONAL SUMMIT COMMUNIQUE. THE STATUS QUO IN RWANDA AND BURUNDI IS UNACCEPTABLE; THEIR NEIGHBORS AND THE INTERNATIONAL COMMUNITY HAVE A DUTY TO HELP THEM RESOLVE THEIR CRISES. THE BEST HOPE FOR A SOLUTION IN BURUNDI IS A 200 PERSON OAU FORCE. END SUMMARY.

REQUEST FOR ASSISTANCE

3. MOFA PRINCIPLE SECRETARY IBRAHIM MSABAHA REQUESTED AN URGENT MEETING WITH CHARGE AT 1600 (LOCAL) TODAY (THURSDAY, APRIL 7) TO "APPEAL FOR U.S. ASSISTANCE" IN THE PROTECTION OF TANZANIAN CITIZENS IN KIGALI. BECAUSE OF HEAVY
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LOSS OF LIFE IN THE RWANDAN CAPITAL, MSABAHA ASKED FOR HELP IN TRANSPORTING TANZANIAN EMBASSY EMPLOYEES AND THEIR FAMILY MEMBERS FROM THEIR RESIDENCES IN KIGALI TO THEIR AMBASSADOR'S RESIDENCE. HE FURTHER REQUESTED THAT TANZANIAN CITIZENS BE INCLUDED IN ANY EVACUATION OF US CITIZENS FROM RWANDA BY THE USG. TANZANIA HAS NO MISSION IN BUJUMBURA AND MSABAHA SOUGHT NO ASSISTANCE IN THAT COUNTRY.

4. I EXPLAINED TO MSABAHA THAT THE US ALWAYS SOUGHT EVACUATION BY COMMERCIAL OR PRIVATE MEANS IF POSSIBLE; WHEN AN EVACUATION APPEARED NECESSARY WE ENCOURAGED OUR CITIZENS TO LEAVE AS SOON AS FEASIBLE. I FURTHER EXPLAINED THAT THE SMALL EMBASSY IN KIGALI HAD NO RESOURCES AVAILABLE TO MOVE PEOPLE FROM ONE LOCATION TO ANOTHER. OUR POLICY WAS GENERALLY TO STAY PUT WHEN CONDITIONS WERE UNSAFE. TO MY SUGGESTION THAT UNAMIR WAS A MORE LIKELY SOURCE OF TRANSPORT AND PROTECTION, HE SAID THAT HE WAS UNABLE TO CONTACT UNAMIR. I AGREED TO RELAY HIS REQUEST TO WASHINGTON AND KIGALI AND ADVISE HIM AS SOON AS AN ANSWER WAS RECEIVED.

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5. WHEN I EXPRESSED SURPRISE THAT THE SECURITY SITUATION IN KAGALI HAD DETERIORATED SO QUICKLY TO THE POINT OF CONSIDERING EVACUATION, MSABAHA EXPLAINED THAT HE HAD RECEIVED NOT TEN MINUTES EARLIER A TELEPHONED REPORT FROM HIS CHARGE IN KIGALI. (THE AMBASSADOR IS STILL IN DAR ES

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SALAAM, HAVING ATTENDED THE SUMMIT.) THE
TANZANIAN CHARGE REPORTED THAT:

-- THE MINISTER OF LABOR AND SOCIAL WELFARE AND HIS FAMILY HAD BEEN KILLED;
-- THE PRIME MINISTER MAY HAVE BEEN KILLED;
-- THE PRESIDENTIAL GUARD IS ON A RAMPAGE IN THE CAPITAL; AND,
-- THIRTEEN BELGIAN TROOPS IN UNAMIR HAD BEEN KILLED.

6. MSABAHA APOLOGIZED THAT, AS OF LATE THAT AFTERNOON, THERE WAS STILL NO READ OUT ON THE THE EMERGENCY CABINET MEETING CALLED TO REVIEW THE SITUATIONS IN RWANDA AND BURUNDI. HE THEN LAID OUT IN A CLEAR AND AUTHORITATIVE MANNER TANZANIA'S CURRENT THINKING ON THE CRISES. THE LOSS OF THE TWO PRESIDENTS WAS A GREAT TRAGEDY RESULTING IN A LEADERSHIP VACUUM IN BOTH COUNTRIES. YESTERDAY THE GOT CONSIDERED BURUNDI THE LARGER PROBLEM BECAUSE, UJLIKE RWANDA WHERE A FRAMEWORK FOR RESOLUTION EXISTED, IN BURUNDI THERE WAS "NOT EVEN A

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NOTION OF A FRAMEWORK" FOR RESOLUTION. TOAY
THE SITUATION WAS CRITICAL IN BOTH COUNTRIES.
HOW THE CRISES WERE PERCEIVED WAS KEY TO HOW
THE SITUATIONS WOULD EVOLV
E. WOULD THE CRASH
BE CONSIDERED AN ACCIDENT OR DELIBERATE? IF

THE SAME HUTU/TUTSI "DICHOTOMY" PREVAILED,
TANZANIA BELIEVED CARNAGE WOULD RESULT.

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7. THE RESOLUTIONS IN THE SUMMIT COMMUNIQUE (REF B) HELD THE KEY TO CONFLICT RESOLUTION IN BOTH COUNTRIES, PRIMARILY THE OAU "CONFIDENCE BUILDING FORCE" BACKED BY NEIGHBORING STATES. WITH THE MILITARIES KILLING THEIR OWN CITIZENS AND WAVES OF REFUGEES POURING ACROSS THE BORDERS, BURUNDI AND RWANDA COULD NOT EXPECT THEIR NEIGHBORS TO SIT IDLY BY. "THE CONFLICTS MAY BE INTERNAL, BUT THE CONSEQUENCES EFFECT US ALL." THE STATUS QUO WAS UNACCEPTABLE, MSABAHA EMPHASIZED.

8. WHEN ASKED TO CONFIRM THAT THE CONFIDENCE BUILDING FORCE REFERRED ONLY TO THE FORCE OF 47, MSABAHA REPLIED THAT IT WAS THE FIRST STEP. HOWEVER, THE COMMUNIQUE CONTAINED A "CLEAR IMPLICATION FOR EXPANSION" TO A FORCE OF
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200 OR "EVEN A BIT MORE" IF NECESSARY. THE BURUNDI MILITARY HAD AGREED TO ONLY THE FORCE OF 47, I REMINDED MSABAHA. TANZANIA EXPECTED TO DESPATCH THE TEAM OF REGIONAL FOREIGN MINISTERS (REF B, PARA 3), WHEN THE SITUATION WAS CLEARER, TO CONVINCING THE BURUNDI MILITARY TO ACCEPT THE LARGER CONFIDENCE BUILDING FORCE.

9. I EMPHASIZED THAT THE 200 PERSON FORCE WOULD BE MUCH MORE INTRUSIVE THAN THE 47 PERSON TEAM AND COULD AGGREGATE A TENSE SITUATION. MSABAHA REPLIED THAT AMBASSADOR DE VOS AND A/S SECRETARY MOOSE HAD BOTH CONVEYED CLEAR MESSAGES TO PRESIDENT MWINYI THAT THE USG CAUTIONED AGAINST THE LARGER FORCE. TANZANIA APPRECIATED US CONCERNS, CONTINUED MSABAHA, AND DID NOT WANT ANY MILITARY INTERVENTION. HOWEVER, IT WAS THE DUTY OF RWANDA AND BURUNDI'S NEIGHBORS AND THE INTERNATIONAL COMMUNITY TO HELP THEM SOLVE THEIR PROBLEMS. THE STATUS QUO WAS UNACCEPTABLE, HE REPEATED.

10. COMMENT. TANZANIA HAS NEITHER THE PHYSICAL NOR FINANCIAL CAPABILITY TO UNDERTAKE

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A UNILATERAL MILITARY OPERATION IN BURUNDI OR RWANDA. MSABAHA'S FORCEFUL MESSAGE WAS CLEARLY DESIGNED TO CONTINUE THE 'CHARGED' ATMOSPHERE THE GOT SOUGHT FOR THE SUMMIT (REF B, PARA 4). THE DELIBERATE LINKAGE OF THE TWO COUNTRIES IS A CONTINUATION OF MWINYI'S THEME OF JOINT
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RESOLUTION OF THE CRISES. ACCURATE INFORMATION ON THE SITUATION IN EACH COUNTRY COULD HELP DAMPEN THE APPARENT CRISIS MODE IN THE MINISTRY AND STATE HOUSE. END COMMENT.

11. POST WOULD APPRECIATE REGULAR UPDATES OF THE SECURITY SITUATION IN EACH COUNTRY WHICH WE CAN FORWARD ON TO THE MOFA. ANY ADDITIONAL INFORMATION ON THE LIKELYHOOD OF EVACUATION OF US NATIONALS WOULD ALSO BE HELPFUL. BROWNING

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