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ACTION IO-16

INFO	LOG-00	AF-01	ARA-01	CCO-00	CIAE-00	C-01	OASY-00
	EAP-01	EUR-01	HA-09	H-01	TEDE-00	INR-00	LAB-01
	L-01	ADS-00	NEA-01	NSAE-00	OIC-02	OIG-04	OMB-01
	PA-01	PM-00	PRS-01	P-01	SNP-00	SP-00	SS-00
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 FM USMISSION USUN NEW YORK
 TO SECSTATE WASHDC NIACT IMMEDIATE 5678
 INFO WHITEHOUSE WASHDC IMMEDIATE
 AMEMBASSY BUJUMBURA IMMEDIATE
 AMEMBASSY BRUSSELS IMMEDIATE
 JOINT STAFF WASHDC PRIORITY
 SECDEF WASHDC PRIORITY
 USCINCEUR VAHINGEN GE PRIORITY
 UN SECURITY COUNCIL COLLECTIVE PRIORITY
 AMEMBASSY KAMPALA PRIORITY
 AMEMBASSY NAIROBI
 AMEMBASSY DAR ES SALAAM
 AMEMBASSY ADDIS ABABA

C O N F I D E N T I A L SECTION 01 OF 03 USUN NEW YORK 001553

DEPT FOR RWANDA TASK FORCE, ALSO IO/UNP, IO/PHO, AND AF/C
 WHITEHOUSE PASS TO NSC FOR RICE AND MOZENA;
 JOINT STAFF FOR CHAIRMAN, DIR JS, J3;
 SECDEF FOR OSD/ISA

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E.O.12356: DECL:OADR
 TAGS: MARR, PINS, PREL MOPS, PGOV, RW, UNSC
 SUBJECT: TFRWOL: STILL NO SECURITY COUNCIL ACTION, 4/13

1. CONFIDENTIAL - ENTIRE TEXT.
2. SUMMARY: THE SC STILL HAS NOT TAKEN ACTION ON WITHDRAWING UNAMIR OR ADDRESSING ITS MANDATE. THE SECRETARIAT WAS CRITICIZED FOR NOT PRESENTING VIABLE OPTIONS. TEXTS OF NAM DRAFT RESOLUTION AND LETTER FROM

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SYG BELOW. END SUMMARY.

3. AFTER A BRIEF UPDATE ON THE SITUATION IN RWANDA FROM ACTING U/SYG FOR PEACEKEEPING RIZA, THE SC DISCUSSED THE OPTIONS FOR UN PRESENCE IN RWANDA, IN THE CONTEXT OF THE DRAFT RESOLUTION PREPARED BY THE NON-ALIGNED CAUCUS (NAM) (SEE TEXT BELOW), AND THE LETTER FROM THE SYG TO THE SC PRESIDENT (SEE TEXT BELOW). THE SENTIMENT PREVAILED THAT THE UN COULD NOT TAKE EITHER OF THE TWO EXTREME OPTIONS -- IT COULD NOT TAKE ON CHAPTER VII PEACE ENFORCEMENT DUTIES, AND IT COULD NOT ABANDON RWANDA BY TOTAL WITHDRAWAL. ALMOST ALL COUNCIL MEMBERS CRITICIZED THE SECRETARIAT FOR NOT PRESENTING AN OPTIONS PAPER WITH A FEW OPTIONS FOR PROCEEDING WITHIN THE MIDDLE GROUND BETWEEN THOSE TWO EXTREMES. THE COUNCIL CALLED ON THE SECRETARIAT TO PRESENT OPTIONS BY APRIL 14 AFTERNOON. THE SECRETARIAT SAID THEY WOULD TRY, BUT COULD NOT PROMISE TO DELIVER AN OPTIONS PAPER ON TIME, SINCE THE SYG IS TRAVELING IN MADRID.

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4. SEVERAL MEMBERS OF THE COUNCIL, INCLUDING AMBASSADOR ALBRIGHT, CRITICIZED THE SYG'S LETTER OF 4/13 FOR LAYING THE BLAME ON THE BELGIANS, RATHER THAN ON THE RWANDANS, FOR THE INABILITY OF UNAMIR TO FULFIL ITS MANDATE.

5. NIGERIA, BRAZIL AND DJIBOUTI FAVOR THE IDEA OF TASKING UNAMIR WITH PROTECTING RWANDAN CIVILIANS. SEVERAL OTHER COUNCIL MEMBERS NOTED THE NEAR IMPOSSIBILITY OF THIS TASK, EVEN IF RESOURCES AND ARMAMENT FOR UNAMIR WERE VASTLY INCREASED.

6. THE COUNCIL WILL MEET IN WORKING GROUP TO DISCUSS THE NAM DRAFT RESOLUTION 4/14 MORNING. THE MATTER OF UNAMIR'S FUTURE, IN OPERATIVE PARAGRAPH 5, WILL BE LEFT OUT OF THAT DISCUSSION UNTIL THE SECRETARIAT HAS PRESENTED ITS OPTIONS LATER IN THE DAY. THE COUNCIL PRESIDENT HOPES TO REACH AGREEMENT ON THE WORDING OF THE REST OF THE RESOLUTION.

7. ACTION REQUESTED: DEPT PLEASE PROVIDE GUIDANCE ON THE DRAFT TEXT BELOW, EXCLUDING OP. PARA. 5.

8. BEGIN TEXT OF SYG LETTER DATED 13 APRIL 1994:

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DEAR MR. PRESIDENT:

I HAVE THE HONOUR TO INFORM YOU THAT H.E. MR. WILLY
CLAES, THE MINISTER FOR FOREIGN AFFAIRS OF BELGIUM, HELD
A MEETING WITH ME IN BONN ON 12 APRIL 1994 DURING WHICH
WE REVIEWED THE SITUATION IN RWANDA. ON BEHALF OF THE
UNITED NATIONS, I TOOK THE OPPORTUNITY TO REITERATE TO
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THE MINISTER SINCERE CONDOLENCES ON THE DEATH OF TEN
BELGIAN SOLDIERS SERVING WITH THE UNITED NATIONS
ASSISTANCE MISSION IN RWANDA (UNAMIR) AS WELL AS DEEP
GRATITUDE AND APPRECIATION FOR BELGIUM'S CONTRIBUTION TO
UNAMIR.

THE MINISTER CONVEYED TO ME HIS ASSESSMENT OF THE
SITUATION IN RWANDA WHICH, ACCORDING TO HIM, HAS
DETERIORATED DRASTICALLY IN RECENT DAYS AND CONTINUES TO
GROW RAPIDLY WORSE. HE INFORMED ME THAT THE GOVERNMENT
OF BELGIUM HAS DECIDED TO WITHDRAW ITS CONTINGENT
SERVING WITH UNAMIR AT THE EARLIEST POSSIBLE DATE. THE
MINISTER ASSURED ME THAT HIS GOVERNMENT WOULD LIKE THE
WITHDRAWAL OF ITS CONTINGENT TO TAKE PLACE IN A
COORDINATED MANNER.

IN THE LIGHT OF THIS DECISION BY THE GOVERNMENT OF
BELGIUM, IT IS MY ASSESSMENT THAT IT WILL BE EXTREMELY
DIFFICULT FOR UNAMIR TO CARRY OUT ITS TASKS

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FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC NIACT IMMEDIATE 5679
INFO WHITEHOUSE WASHDC IMMEDIATE
AMEMBASSY BUJUMBURA IMMEDIATE
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C O N F I D E N T I A L SECTION 02 OF 03 USUN NEW YORK 001553

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SUBJECT: TFRWOL: STILL NO SECURITY COUNCIL ACTION, 4/13

EFFECTIVELY. THE CONTINUED DISCHARGE BY UNAMIR OF ITS
MANDATE WILL BECOME UNTENABLE UNLESS THE BELGIAN
CONTINGENT IS REPLACED BY ANOTHER, EQUALLY WELL EQUIPPED
CONTINGENT OR UNLESS THE GOVERNMENT OF BELGIUM
RECONSIDERS ITS DECISION TO WITHDRAW ITS CONTINGENT.

IN THESE CIRCUMSTANCES, I HAVE ASKED MY SPECIAL
REPRESENTATIVE AND THE FORCE COMMANDER TO PREPARE PLANS
FOR THE WITHDRAWAL OF UNAMIR, SHOULD THIS PROVE
NECESSARY, AND SEND THEIR RECOMMENDATIONS TO ME IN THIS

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REGARD. I SHALL KEEP THE COUNCIL INFORMED.

PLEASE ACCEPT, MR. PRESIDENT, THE ASSURANCES OF MY HIGHEST CONSIDERATION.

END TEXT.

9. BEGIN TEXT OF DRAFT RESOLUTION:
DRAFT RESOLUTION ON THE SITUATION IN RWANDA

THE SECURITY COUNCIL,

-- RECALLING ALL ITS PREVIOUS RESOLUTIONS ON THE CONFLICT IN RWANDA, IN PARTICULAR ITS RESOLUTION 872 (1993) OF 5 OCTOBER 1993 BY WHICH IT ESTABLISHED THE UNITED NATIONS ASSISTANCE MISSION FOR RWANDA (UNAMIR);

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-- NOTING ITS RESOLUTION 909 (1994) OF 5 APRIL 1994 WHICH EXTENDED THE MANDATE OF UNAMIR UNTIL 29 JULY 1994 WITH A SIX-WEEK REVIEW PROVISION ON THE UNDERSTANDING THAT PROGRESS WILL BE MADE IN ESTABLISHING ALL THE TRANSITIONAL INSTITUTIONS UNDER THE ARUSHA PEACE AGREEMENT;

-- RECALLING ITS STATEMENT OF 7 APRIL 1994 (S/PRST/1994 (16) WHICH, INTER ALIA, REAFFIRMED THE CENTRALITY OF THE ARUSHA PEACE AGREEMENT TO THE PEACE PROCESS IN RWANDA;

-- EXPRESSING DEEP REGRET AT THE FAILURE OF THE PARTIES TO IMPLEMENT FULLY THE PROVISIONS OF THE ARUSHA PEACE AGREEMENT;

-- WELCOMING THE INITIATIVES OF THE LATE PRESIDENTS OF RWANDA AND BURUNDI TO WORK TOWARDS A RESOLUTION OF THE CONFLICT IN THEIR COUNTRIES WITHIN THE FRAMEWORK OF A NEGOTIATED POLITICAL SETTLEMENT AND IN COLLABORATION WITH REGIONAL LEADERS;

-- SHOCKED AT THE TRAGIC INCIDENT THAT RESULTED IN THE DEATHS OF THE PRESIDENTS OF RWANDA AND BURUNDI ON 6 APRIL 1994;

-- APPALLED AT THE ENSUING LARGE SCALE VIOLENCE WHICH HAS RESULTED IN THE DEATH OF THOUSANDS OF INNOCENT

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CIVILIANS, INCLUDING WOMEN AND CHILDREN, AND THE
DISPLACEMENT OF A SIGNIFICANT NUMBER OF THE RWANDESE
POPULATION;

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-- DEEPLY CONCERNED BY CONTINUING LOOTING, BANDITRY AND
THE BREAKDOWN OF LAW AND ORDER;

-- EXPRESSING ITS DEEP CONCERN ALSO AT THE SAFETY AND
SECURITY OF UNAMIR AND OTHER UNITED NATIONS PERSONNEL
WHO ARE ASSISTING IN IMPLEMENTING THE PEACE PROCESS AND
IN DISTRIBUTING HUMANITARIAN RELIEF;

-- DETERMINING THAT THE SITUATION IN RWANDA CONSTITUTES
A THREAT TO PEACE AND SECURITY;

-- 1. EXPRESSES REGRET AT THE TRAGIC INCIDENT IN WHICH
THE PRESIDENTS OF RWANDA AND BURUNDI LOST THEIR LIVES,
AND INVITES THE SECRETARY GENERAL TO COLLECT ALL
AVAILABLE INFORMATION WITH ALL MEANS AT HIS DISPOSAL AND
REPORT TO THE COUNCIL AS SOON AS POSSIBLE;

-- 2. EXPRESSES REGRET ALSO AT THE ENSUING VIOLENCE
WHICH HAS CLAIMED THE LIVES OF THE PRIME MINISTER,
CABINET MINISTERS, GOVERNMENT OFFICIALS AND THOUSANDS OF
OTHER CIVILIANS;

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-- 3. STRONGLY CONDEMNS THE ATTACKS AGAINST UNAMIR AND
 OTHER UNITED NATIONS PERSONNEL LEADING TO THE DEATHS OF
 SEVERAL UNAMIR PERSONNEL AND CALLS UPON ALL CONCERNED TO
 PUT AN END TO THESE ACTS OF VIOLENCE AND TO RESPECT
 FULLY INTERNATIONAL HUMANITARIAN LAW;

-- 4. CALLS FOR AN IMMEDIATE CESSATION OF HOSTILITIES
 AND AN END TO THE MINDLESS VIOLENCE AND CARNAGE WHICH
 ARE ENGULFING RWANDA; AND IN THIS CONNECTION, DEMANDS
 THAT THE RWANDESE PATRIOTIC FRONT (RPF) AGREE WITHOUT
 DELAY TO AN EFFECTIVE CEASEFIRE AND THAT BOTH PARTIES

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RETURN TO THE POSITIONS HELD BY THEM BEFORE THE PRESENT HOSTILITIES;

-- 5. DECIDES, IN THE LIGHT OF THE CURRENT SECURITY SITUATION IN RWANDA, TO INCREASE THE STRENGTH OF UNAMIR AND TO REVISE ITS MANDATE TO ENABLE IT TO CONTRIBUTE TO THE RESTORATION OF LAW AND ORDER AND THE ESTABLISHMENT OF THE TRANSITIONAL INSTITUTIONS WITHIN THE FRAMEWORK OF THE ARUSHA PEACE AGREEMENT;

-- 6. REITERATES THE CRUCIAL IMPORTANCE OF THE FULL IMPLEMENTATION OF THE ARUSHA PEACE AGREEMENT TO THE SETTLEMENT OF THE RWANDAN CONFLICT AND URGES THE ORGANIZATIONS OF AFRICAN UNITY (OAU) TO EXTEND ITS COOPERATION TO THE UNITED NATIONS IN THIS REGARD;

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-- 7. URGES ALL COUNTRIES, IN PARTICULAR THOSE OF THE REGION, TO REFRAIN FROM ANY ACTION THAT WOULD FURTHER EXACERBATE THE SITUATION IN RWANDA;

-- 8. CALLS UPON THE PARTIES TO COOPERATE FULLY IN ENSURING THE UNIMPEDED DELIVERY OF HUMANITARIAN ASSISTANCE TO ALL RWANDESE THROUGHOUT THE COUNTRY AND IN THIS REGARD, APPEALS TO THE INTERNATIONAL COMMUNITY TO PROVIDE INCREASED HUMANITARIAN ASSISTANCE COMMENSURATE WITH THE SCALE OF THE HUMAN TRAGEDY IN RWANDA;

-- 10. STRONGLY APPEALS TO BOTH PARTIES, IN PARTICULAR THE RWANDESE PATRIOTIC FRONT (RPF) TO COMMIT THEMSELVES TO THE PEACE PROCESS LEADING TO A COMPREHENSIVE POLITICAL SETTLEMENT IN RWANDA ON THE BASIS OF THE ARUSHA PEACE AGREEMENT;

-- 11. AFFIRMS ITS COMMITMENT TO PRESERVE THE UNITY AND TERRITORIAL INTEGRITY OF RWANDA;

-- 12. INVITES THE SECRETARY-GENERAL TO CONTINUE TO MONITOR THE SITUATION IN RWANDA AND TO REPORT TO COUNCIL AS THE SITUATION WARRANTS, AT LEAST, NOT LATER THAN FIFTEEN DAYS AFTER THE ADOPTION OF THIS RESOLUTION;

-- 13. DECIDES TO REMAIN ACTIVELY SEIZED OF THE MATTER.

END TEXT.

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NOTE BY DO/CC: PARAGRAPHS NUMBERED AS RECEIVED IN TEXT OF DRAFT
RESOLUTION (THERE IS NO PARA. 9.). USUN
COMMUNICATIONS WILL CHECK WITH DRAFTER IN THE
MORNING. VERIFICATION/CORRECTION TO FOLLOW.

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