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	HA-09	H-01	TEDE-00	INR-00	IO-19	L-03	ADS-00
	M-01	NEA-01	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01
	PM-02	PRS-01	P-01	RP-10	SNP-00	SP-00	SR-00
	SS-00	TRSE-00	T-00	USIE-00	FMP-00	CORE-00	/055W

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 FM AMEMBASSY DAR ES SALAAM
 TO SECSTATE WASHDC IMMEDIATE 1804
 AMEMBASSY PRETORIA IMMEDIATE
 AMEMBASSY CAIRO PRIORITY
 INFO AMEMBASSY KIGALI PRIORITY
 USMISSION USUN NEW YORK PRIORITY
 AMEMBASSY KAMPALA PRIORITY
 AMEMBASSY BUJUMBURA PRIORITY
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CAIRO/PRETORIA PLEASE PASS TO A/S MOOSE

E.O. 12356: N/A
 TAGS: PREF, PREL, MOPS, PGOV, OAU, RW, TZ

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SUBJECT: ARUSHA PEACE TALKS ADJOURNED INDEFINITELY

THE FOLLOWING REPORT WAS PROVIDED BY THE U.S. OBSERVER AT THE ARUSHA TALKS, JOYCE LEADER.

1. SUMMARY. THE TANZANIAN FACILITATOR ADJOURNED THE ARUSHA PEACE TALKS JUNE 24 WITH THE GOVERNMENT OF RWANDA (GOR) AND THE RWANDAN PATRIOTIC FRONT (RPF) AT AN APPARENT IMPASSE, REFLECTING TO A LARGE EXTENT POLITICAL TENSIONS BOTH IN KIGALI AND THE RPF CAMP. TANZANIA WILL EXPLORE AT THE OAU SUMMIT IN CAIRO NEXT WEEK CONDITIONS UNDER WHICH IT COULD RESUME ITS ROLE AS FACILITATOR AND CONTINUE THE TALKS. THE U.S. SHOULD SUPPORT THE FACILITATOR'S EFFORTS TO RENEW THE DIALOGUE BETWEEN THE TWO SIDES AND ENCOURAGE THE TWO SIDES TO REACH A SPEEDY CONCLUSION TO THE OUTSTANDING QUESTIONS. WE SHOULD MAKE A MAJOR EFFORT IN KIGALI TO PREVENT POLITICAL SUPPORT FOR THE PEACE PROCESS FROM ERODING. END SUMMARY.

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2. THE TANZANIAN FACILITATOR, PRESIDENT MWINYI, DECIDED TO ADJOURN THE ARUSHA PEACE TALKS FOLLOWING HIS BRIEFING BY THE MINISTERS OF FOREIGN AFFAIRS AND DEFENSE JUNE 24 ON THE CURRENT IMPASSE IN ARUSHA. THE DECISION WAS COMMUNICATED TO ARUSHA BY AMBASSADOR MPUNGWE, THE FACILITATOR'S REPRESENTATIVE, FROM NAIROBI ABOUT 11:00 PM LOCAL TIME WHERE HE WAS ALREADY EN ROUTE TO THE OAU SUMMIT IN CAIRO. THE DECISION WAS SPREAD BY WORD OF MOUTH TO BOTH SIDES AND THE OBSERVERS, WHO ARE ALREADY DEPARTING ARUSHA. THE GOVERNMENT DELEGATION WILL REACH KIGALI SUNDAY JUNE 27 WITH THE RPF ARRIVING THE SAME DAY IN KAMPALA. GOR FOREIGN MINISTER WILL TRY TO REACH KIGALI JUNE 25 AND DEPART JUNE 27 FOR CAIRO.

3. THE TANZANIANS APPARENTLY INTEND TO EXPLORE WITH REGIONAL HEADS OF STATE AND OAU AUTHORITIES IN CAIRO THE TERMS AND CONDITIONS THAT WOULD PERMIT THEM TO RESUME THEIR ROLE AS FACILITATOR AND BRING THESE PEACE TALKS TO A SPEEDY CONCLUSION. ONE MEMBER OF THE TANZANIAN DELEGATION EXPRESSED THE HOPE TO U.S. OBSERVER THAT EVERYTHING COULD BE CONCLUDED AND A PEACE ACCORD SIGNED BY MID-JULY.

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4. TANZANIAN FRUSTRATION WITH RPF INTRANSIGENCE MAY ACCOUNT IN PART FOR THE ABRUPT AND UNCEREMONIOUS ADJOURNMENT. DEFENSE MINISTER KINANA WAS REPORTEDLY ANGRY AND ANNOYED THE MORNING OF JUNE 24 WHEN THE RPF, IN HIS VIEW, REJECTED COMPROMISE SOLUTIONS ACCEPTED BY THE GOVERNMENT DELEGATION ON THE TWO KEY OUTSTANDING ISSUES.

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5. THE RPF, ON THE OTHER HAND, BLAMES THE FACILITATOR AND THE GOVERNMENT FOR THE LAST MINUTE BREAKDOWN. AN RPF DELEGATE TOLD U.S. OBSERVER THE RPF DID NOT REJECT THE DEFENSE MINISTER'S PROPOSED SOLUTION ON FORCE PROPORTIONS AT THE COMMAND LEVEL (I.E., 45 PERCENT OF THE OFFICERS AT THE BATALLION LEVEL FOR THE RPF), BUT HAD AGREED TO SUBMIT IT TO BYUMBA HEADQUARTERS. THEY ACCUSE THE GOVERNMENT OF GOING BACK ON DECISIONS ABOUT THE SEQUENCE OF EVENTS AND TIMING OF THE FORMATION OF THE BROAD-BASED GOVERNMENT REFLECTING CHANGING AND MIXED SIGNALS FROM KIGALI.

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6. THE GOVERNMENT DELEGATION IS EXTREMELY
DISAPPOINTED THAT IT COULD NOT RETURN TO KIGALI WITH
SIGNED PROTOCOLS ON MILITARY ISSUES AND OTHER
POLITICAL ISSUES. IT BLAMES THE RPF FOR FAILING TO
MAKE CONCESSIONS IN RESPONSE TO GOVERNMENT
COMPROMISES. THEY ALSO RESENT THE INSULTS THEY CLAIM
TO HAVE SUFFERED FROM RPF LEADERS SINCE HABYARIMANA'S

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REFUSAL TO SIGN ON JUNE 24. THE FOREIGN MINISTER EXPRESSED CONCERN TO U.S. OBSERVER ABOUT RETURNING TO THE CONFUSED POLITICAL SCENE IN KIGALI WITHOUT SIGNED PROTOCOLS FOR FEAR THAT THE AGREEMENTS TO DATE ON FORCE INTEGRATION MIGHT BE DESTROYED.

7. IRONICALLY, JUST BEFORE THE MESSAGE TO ADJOURN REACHED ARUSHA, AFRICAN OBSERVERS INFORMED THE U.S. OBSERVER THAT THEY HAD BEEN LOBBIED HEAVILY BY THE RPF TO ENCOURAGE THE FACILITATOR TO ALLOW RESUMPTION OF DIRECT TALKS ON OUTSTANDING ISSUES. IF THIS WAS A LIMITED OFFICIAL USE

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SIGNAL OF MOVEMENT ON THE RPF SIDE, IT MIGHT BODE WELL FOR WORKING OUT A WAY TO RESUME TALKS AT CAIRO. RPF DELEGATION HEAD SAID A MEMBER OF HIS DELEGATION, EITHER HIMSELF OR MAZIMHAKA, WILL BE IN CAIRO.

8. COMMENT. THE CURRENT IMPASSE IN ARUSHA APPEARS TO RESULT IN LARGE PART FROM THE FACT THAT THE NEGOTIATING TEAMS LOST THEIR INITIATIVE FOR COMPROMISE TO KIGALI, IN THE CASE OF THE GOVERNMENT, AND TO BYUMBA, IN THE CASE OF THE RPF. ONE AFRICAN OBSERVER SUGGESTED THAT RPF BEHAVIOR STEMS IN PART FROM ANGER WITH THE FACILITATOR FOR HAVING ESSENTIALLY STRIPPED THE DELEGATION OF ITS AUTHORITY OVER THE FORCE PROPORTION ISSUE. GOVERNMENT VACILLATION CLEARLY REFLECTS CONFUSION, MISUNDERSTANDINGS AND MIXED SIGNALS FROM KIGALI. THIS SITUATION IS MOST UNFORTUNATE AS U.S. OBSERVER BELIEVES REMAINING ISSUES COULD CONCEIVABLY BE RESOLVED QUICKLY HERE, WITH THE EXCEPTION OF THE CANDIDATE FOR PRIME MINISTER.

9. COMMENT CONTINUED. THERE IS NO REASON TO BELIEVE THAT THIS ADJOURNMENT OF THE PEACE TALKS SHOULD LAST LONG. THE U.S. WILL WANT TO MAKE THE FOLLOWING POINTS IN CAIRO AND ELSEWHERE TO APPROPRIATE AUTHORITIES:

---- THE U.S. CONTINUES TO SUPPORT THE PEACE PROCESS AND BELIEVES THAT NEGOTIATIONS OFFER THE ONLY LASTING SOLUTION TO THE RWANDAN CONFLICT.

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----- THE U.S. ENCOURAGES BOTH SIDES TO KEEP THE DIALOGUE GOING TO FIND WAYS TO BRIDGE THE GAPS ON THE REMAINING ISSUES, WHICH WHILE SERIOUS, ARE BY NO MEANS INSURMOUNTABLE.

----- THE U.S. APPRECIATES THE TIRELESS EFFORTS OF THE TANZANIAN FACILITATOR AND HIS TEAM IN ARUSHA TO HELP THE RWANDANS FIND A LASTING SOLUTION TO THEIR CONFLICT AND WE ENCOURAGE TANZANIA TO GO THE LAST MILE TO BRING THE PROCESS TO A SUCCESSFUL CONCLUSION.

END COMMENT.

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