

UNCLASSIFIED

LIMITED OFFICIAL USE

RELEASED IN FULL

PAGE 01 DAR ES 03236 01 OF 03 211244Z  
ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00	EUR-01
	E-01	HA-09	H-01	TEDE-00	INR-00	IO-19	L-03
	ADS-00	M-01	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01
	PM-02	PRS-01	P-01	RP-10	SNP-00	SP-00	SR-00
	SSO-00	SS-00	TRSE-00	T-00	USIE-00	FMP-00	CORE-00
	SNIS-00	NISC-02	/057W				

-----CDAD63 211245Z /38

O 211236Z JUN 93  
FM AMEMBASSY DAR ES SALAAM  
TO SECSTATE WASHDC IMMEDIATE 1746  
AMEMBASSY KIGALI PRIORITY  
USMISSION USUN NEW YORK PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY BRUSSELS PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY BAMAKO PRIORITY  
USCINCEUR VAHINGEN GE PRIORITY  
AMEMBASSY BONN PRIORITY  
AMEMBASSY BRAZZAVILLE PRIORITY  
AMEMBASSY DAKAR PRIORITY  
AMEMBASSY LAGOS PRIORITY  
AMEMBASSY LIBREVILLE PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
USMISSION GENEVA PRIORITY

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 DAR ES 03236 01 OF 03 211244Z

LIMITED OFFICIAL USE SECTION 01 OF 03 DAR ES SALAAM 03236

STATE FOR AF/C-FULLER, AF/RA, RP  
ALSO PARIS FOR PERLOW, BRUSSELS FOR DUBROW,  
GENEVA FOR RMA

E.O. 12356: N/A  
TAGS: PREF, PREL, MOPS, PGOV, OAU, RW, TZ  
SUBJECT: ARUSHA PEACE TALKS: ITCHING TOWARD  
CONCLUSION

UNCLASSIFIED

FOLLOWING REPORT WAS PROVIDED BY KIGALI DCM  
JOYCE LEADER.

1. SUMMARY. THE ANNOUNCED SIGNING DATE PASSED WITH LITTLE FANFARE AS THE GOVERNMENT OF RWANDA AND THE RPF CONTINUED NEGOTIATIONS THROUGHOUT THE WEEKEND CULMINATING IN DIRECT TALKS BETWEEN THE TWO DELEGATIONS THE EVENING OF JUNE 20 AT WHICH SEVERAL MISCONCEPTIONS WERE CLARIFIED AND PENDING ISSUES RESOLVED. APPLICATION OF THE 50-50 RATIO AT THE COMMAND LEVEL OF THE ARMY AND GENDARMERIE REMAINS THE ONLY SERIOUS OUTSTANDING ISSUE. TIMING OF THE FORMATION OF THE BROAD-BASED GOVERNMENT MAY BE DECIDED FINALLY AT DIRECT TALKS JUNE 21. MEANWHILE, NMOG EXPANSION HAS BECOME A HIGHLY EMOTIVE ISSUE FOR OAU COUNTRIES AND THE GOR DELEGATION HAS HAD TO TRY ONCE AGAIN TO MAKE CLEAR ITS SUPPORT FOR THE OAU FORCE. THE RPF SAID PRIVATELY IT HAS WITHDRAWN OBJECTIONS TO THE UN BORDER FORCE REQUESTED BY  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 DAR ES 03236 01 OF 03 211244Z  
THE GOVERNMENTS OF RWANDA AND UGANDA. THE UNANNOUNCED TARGET DATE FOR SIGNING IS NOW JUNE 24, WITH EXTENSIVE PAPER WORK STILL TO BE COMPLETED. THERE IS A MOOD OF OPTIMISM, HOWEVER, THAT THESE TALKS ARE NEARLY OVER. END SUMMARY.

-----  
SIGNING DATE PASSES.  
-----

2. THE ANNOUNCED DATE FOR SIGNING THE RWANDA PEACE ACCORD, JUNE 19, PASSED WITHOUT FANFARE. THE TANZANIANS SIMPLY ADVISED OBSERVERS THAT CONSULTATIONS WERE STILL UNDERWAY WITH RWANDA ON THE DATE. NO NEW DATE HAS BEEN ANNOUNCED HERE, ALTHOUGH BOTH SIDES ARE WORKING TOWARD JUNE 24, THE DATE ANNOUNCED ON RADIO RWANDA. TANZANIA'S PROTOCOL CHIEF ARRIVED IN ARUSHA JUNE 20 TO BEGIN MAKING ARRANGEMENTS FOR THE SIGNING CEREMONY.

-----  
NEGOTIATIONS CONTINUE.  
-----

UNCLASSIFIED

UNCLASSIFIED

-----  
3. MEANWHILE THE TWO SIDES CONTINUED NEGOTIATIONS IN SEPARATE CONSULTATIONS WITH THE FACILITATOR'S REPRESENTATIVE THROUGHOUT THE WEEKEND. DISCUSSIONS CULMINATED IN DIRECT TALKS BETWEEN THE TWO SIDES THE EVENING OF JUNE 20 AT WHICH A NUMBER OF LOOSE ENDS WERE TIED. THE ATMOSPHERE WAS REPORTEDLY GOOD AND THE PACE, ONE LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 DAR ES 03236 01 OF 03 211244Z  
OF URGENCY. DIRECT TALKS WILL CONTINUE JUNE 21 ON THE TIMING OF THE FORMATION OF THE BROAD-BASED GOVERNMENT AND ON THE ONLY PENDING ISSUE THAT REMAINS DIVISIVE, THE APPLICATION OF THE 50-50 FORCE PROPORTION RATIO TO THE ARMY AND GENDARMERIE COMMAND.

4. SEVERAL SIGNIFICANT ISSUES HAVE BEEN RESOLVED.

--GENDARMERIE . A FORCE OF 1,800 WILL REMAIN ON ACTIVE DUTY WHILE INTEGRATION TRAINING IS IN PROGRESS.

--DURATION OF THE TRANSITION. THE PERIOD WILL

LIMITED OFFICIAL USE

NNNN

LIMITED OFFICIAL USE

PAGE 01 DAR ES 03236 02 OF 03 211246Z  
ACTION AF-01

INFO LOG-00 CIAE-00 C-01 OASY-00 DODE-00 DOEE-00 EUR-01  
E-01 HA-09 H-01 TEDE-00 INR-00 IO-19 L-03

UNCLASSIFIED

UNCLASSIFIED

ADS-00	M-01	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01
PM-02	PRS-01	P-01	RP-10	SNP-00	SP-00	SR-00
SSO-00	SS-00	TRSE-00	T-00	USIE-00	FMP-00	CORE-00
SNIS-00	NISC-02	/057W				

-----CDAD91 211247Z /38

O 211236Z JUN 93  
 FM AMEMBASSY DAR ES SALAAM  
 TO SECSTATE WASHDC IMMEDIATE 1747  
 AMEMBASSY KIGALI PRIORITY  
 USMISSION USUN NEW YORK PRIORITY  
 AMEMBASSY KAMPALA PRIORITY  
 AMEMBASSY BUJUMBURA PRIORITY  
 AMEMBASSY ADDIS ABABA PRIORITY  
 AMEMBASSY BRUSSELS PRIORITY  
 AMEMBASSY PARIS PRIORITY  
 AMEMBASSY BAMAKO PRIORITY  
 USCINCEUR VAHINGEN GE PRIORITY  
 AMEMBASSY BONN PRIORITY  
 AMEMBASSY BRAZZAVILLE PRIORITY  
 AMEMBASSY DAKAR PRIORITY  
 AMEMBASSY LAGOS PRIORITY  
 AMEMBASSY LIBREVILLE PRIORITY  
 AMEMBASSY NAIROBI PRIORITY  
 USMISSION GENEVA PRIORITY

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 DAR ES 03236 02 OF 03 211246Z

LIMITED OFFICIAL USE SECTION 02 OF 03 DAR ES SALAAM 03236

STATE FOR AF/C-FULLER, AF/RA, RP  
 ALSO PARIS FOR PERLOW, BRUSSELS FOR DUBROW,  
 GENEVA FOR RMA

E.O. 12356: N/A  
 TAGS: PREF, PREL, MOPS, PGOV, OAU, RW, TZ  
 SUBJECT: ARUSHA PEACE TALKS: ITCHING TOWARD  
 CONCLUSION

BE 22 MONTHS FROM FORMATION OF THE BROAD-BASED  
 GOVERNMENT, WITH THE POSSIBILITY OF ONE  
 EXTENSION FOR EXCEPTIONAL CIRCUMSTANCES. THE  
 DECISION TO EXTEND MUST BE TAKEN IN CONSULTATION  
 WITH THE UN, THE OAU, AND THE FACILITATOR AND  
 RECEIVE THE SUPPORT OF ALL MEMBERS OF THE

UNCLASSIFIED

GOVERNMENT AND 3/5 OF THE NATIONAL ASSEMBLY.

--CONSTITUTION/PEACE ACCORD. THE TWO SIDES HAVE AGREED ON 45 ARTICLES OF THE CONSTITUTION THAT ARE SUPERSEDED BY THE PEACE ACCORD.

5. A GROUP OF LAWYERS AND EDITORS FROM BOTH SIDES ARE WORKING FLAT OUT TO PREPARE THE TEXTS, IN FRENCH AND ENGLISH, OF THE TWO PROTOCOLS YET TO BE SIGNED, ONE ON MILITARY MATTERS, WHICH IS EXPECTED TO BE ABOUT 100 PAGES, AND ONE COVERING OTHER MATTERS SUCH AS DURATION AND RELATIONSHIP OF THE ACCORD WITH THE CONSTITUTION. POWER OUTAGES, WHICH DELAYED SIGNING OF THE REFUGEE

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 DAR ES 03236 02 OF 03 211246Z  
 PROTOCOL AND HELD UP WORK FOR FOUR HOURS JUNE 20, POSE A SERIOUS PROBLEM. THE 2-3 PAGE PEACE ACCORD ITSELF IS IN DRAFT AND HAS YET TO BE SEEN BY THE RPF.

-----  
 NMOG EXPANSION.  
 -----

6. AT AN OBSERVER MEETING JUNE 19, OAU AND AFRICAN OBSERVERS AS WELL AS THE FACILITATOR PASSIONATELY DEFENDED OAU RELUCTANCE TO SEND MORE TROOPS INTO RWANDA, AND INDEED, MENTIONED POSSIBLE PULL-OUT OF THOSE NOW THERE, ON GROUNDS THAT THE GOVERNMENT OF RWANDA CONTINUES TO SEND "CONFUSING SIGNALS" ON ITS SUPPORT FOR THE NMOG FORCE. ONE OBSERVER SAID NMOG, THE OAU/SYG, THE OAU AND COUNTRIES PROVIDING NMOG TROOPS HAVE BEEN "HUMILIATED" BY AN OAU MEMBER STATE. THE FACILITATOR SAID SEVERAL TIMES THAT "THE KIGALI GOVERNMENT DOES NOT WANT NMOG." THEY CITE THE CONTRADICTORY MESSAGES CARRIED BY PRESIDENTIAL ENVOYS TO THE UN AND OAU SYGS, ALLEGED SHIFTS IN THE GOVERNMENT'S NEGOTIATING POSITION ON THIS ISSUE, AND A DELAY OF NOW 5 DAYS FOR THE GOVERNMENT TO SIGN A JOINT REQUEST TO THE OAU/SYG FOR EXPANDING NMOG FURTHER AND EXTENDING AND MODIFYING ITS POST PEACE ACCORD MANDATE.

7. THE U.N., U.S. AND FRENCH OBSERVERS ARGUED THAT THE GOVERNMENT UNDERSTANDS AND SUPPORTS THE

UNCLASSIFIED

NEED FOR EXPANDING NMOG, EXTENDING AND MODIFYING  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 DAR ES 03236 02 OF 03 211246Z  
ITS MANDATE, AND CONVERTING IT TO AN ADVANCE  
BATAILLION OF THE UN-LED NEUTRAL INTERNATIONAL  
FORCE (NIF) ONCE A SECURITY COUNCIL RESOLUTION  
IS PASSED. THEY URGED THE FACILITATOR TO  
CONFIRM THIS POSITION WITH THE GOR AND THE OAU  
TO MOVE ON EXPANSION AS QUICKLY AS POSSIBLE.  
THE TWO PARTIES WILL DISCUSS THIS ISSUE IN  
DIRECT TALKS JUNE 21. IT IS INTIMATELY LINKED TO  
THE TIMING OF FORMATION OF THE BROAD-BASED  
GOVERNMENT.

8. COMMENT. THE INTENSITY OF THE EMOTION  
AGAINST THE GOR, AND PRESIDENT HABYARIMANA IN  
PARTICULAR, FOR PERCEIVED PERFIDY ON THE NMOG  
MATTER HAS APPARENTLY KEPT SOME PARTIES FROM  
HEARING WHAT RWANDA'S HEAD OF DELEGATION HAS

LIMITED OFFICIAL USE

NNNN

LIMITED OFFICIAL USE

PAGE 01 DAR ES 03236 03 OF 03 211246Z  
ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00	EUR-01
	E-01	HA-09	H-01	TEDE-00	INR-00	IO-19	L-03
	ADS-00	M-01	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01
	PM-02	PRS-01	P-01	RP-10	SNP-00	SP-00	SR-00
	SSO-00	SS-00	TRSE-00	T-00	USIE-00	FMP-00	CORE-00
	SNIS-00	NISC-02	/057W				

-----CDAD9E 211248Z /38

O 211236Z JUN 93

UNCLASSIFIED

UNCLASSIFIED

FM AMEMBASSY DAR ES SALAAM  
TO SECSTATE WASHDC IMMEDIATE 1748  
AMEMBASSY KIGALI PRIORITY  
USMISSION USUN NEW YORK PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY BRUSSELS PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY BAMAKO PRIORITY  
USCINCEUR VAIHINGEN GE PRIORITY  
AMEMBASSY BONN PRIORITY  
AMEMBASSY BRAZZAVILLE PRIORITY  
AMEMBASSY DAKAR PRIORITY  
AMEMBASSY LAGOS PRIORITY  
AMEMBASSY LIBREVILLE PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
USMISSION GENEVA PRIORITY

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02            DAR ES 03236 03 OF 03 211246Z

LIMITED OFFICIAL USE SECTION 03 OF 03 DAR ES SALAAM 03236

STATE FOR AF/C-FULLER, AF/RA, RP  
ALSO PARIS FOR PERLOW, BRUSSELS FOR DUBROW,  
GENEVA FOR RMA

E.O. 12356: N/A  
TAGS: PREF, PREL, MOPS, PGOV, OAU, RW, TZ  
SUBJECT: ARUSHA PEACE TALKS: ITCHING TOWARD  
CONCLUSION

BEEN SAYING. THE MINISTER TOOK TIME TO  
REITERATE HIS SUPPORT FOR NMOG IN PRIVATE  
SESSION ON JUNE 20 WITH OAU OBSERVERS FELLI AND  
FALL AND WITH AMBASSADOR MPUNGWE. THE GOR ALSO  
SENT A DIPLOMATIC NOTE TO THE OAU/SYG ON JUNE 18  
REQUESTING EXTENSION OF NMOG UNTIL AN NIF IS IN  
PLACE, AND EXPANSION AND MODIFICATION OF THE  
MANDATE TO INCLUDE PROVISION OF SECURITY IN THE  
BUFFERZONE, DECIDED BY THE TWO PARTIES AT  
KINIHIRA. THE JRPF HAS AGREED TO REINFORCE THIS  
UNILATERAL REQUEST IF NECESSARY.

UNCLASSIFIED

UNCLASSIFIED

-----  
BORDER OBSERVER FORCE.  
-----

9. THE DRAFT U.N. RESOLUTION FOR AN OBSERVER FORCE AT THE UGANDA-RWANDA BORDER IS CIRCULATING HERE. RPF DELEGATE TOLD U.S. OBSERVER ON JUNE 20 THAT THE RPF "HAS WITHDRAWN" ITS OBJECTIONS TO THIS FORCE, AND HE SAID THAT UGANDA WANTS THE LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03            DAR ES 03236 03 OF 03 211246Z  
FORCE.

10. COMMENT. THIS SHOULD REMOVE WORRIES THAT EARLY PASSAGE OF THE RESOLUTION WOULD PROVOKE THE RPF INTO JEOPARDIZING THE PEACE ACCORD.

-----  
COMMENT.  
-----

11. RESOLUTION OF THE MAJOR PENDING ISSUE WILL REQUIRE THE RPF TO ABANDON ITS TENACIOUSLY HELD POSITION AND ACCEPT THE FACILITATOR'S PROPOSAL TO APPLY THE 50-50 RATIO ONLY TO THE HIGH COMMAND POSITIONS OF THE GENDARMERIE AND THE ARMY. IF THIS HAPPENS, THE USG MAY WANT TO COMMEND THE RPF FOR A STEP THAT REPRESENTS A COMMITMENT TO PEACE AND A CONTRIBUTION TO CONFIDENCE-BUILDING.

12. COMPLETING BOTH NEGOTIATIONS AND PAPERWORK BY JUNE 24 WILL NOT BE EASY. BUT THERE SEEMS TO BE COMMITMENT ON BOTH SIDES TO THIS TIMETABLE. THE TANZANIANS ARE FIRM THAT THEIR COMMITMENT TO THE PROCESS IS STRETCHING THE GOVERNMENT BEYOND ITS LIMITS AND THAT THE TALKS MUST CONCLUDE NOW.  
END.

DE VOS

LIMITED OFFICIAL USE

UNCLASSIFIED