

PTQ5758

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ACTION IO-08

INFO	LOG-00	ACDA-17	ACDE-00	AF-01	AID-00	ARA-01	CIAE-00
	SMEC-00	OASY-00	DODE-00	DOEE-00	EAP-01	EB-01	ED-01
	EUR-01	FBIE-00	HHS-01	H-01	SSA-01	TEDE-00	INR-00
	L-01	ADS-00	M-00	NEA-01	NSAE-00	NSCE-00	OIC-02
	OIG-04	OMB-01	PA-01	PM-00	PRS-01	P-01	SCT-00
	SP-00	SS-00	TRSE-00	T-00	USIE-00	SA-01	DTC-01
	PMB-00	DRL-09	G-00	/057W			

-----C5FAE1 161026Z /38

R 161023Z MAY 95  
 FM AMEMBASSY PARIS  
 TO SECSTATE WASHDC 1393  
 INFO AMEMBASSY KIGALI  
 UN SECURITY COUNCIL COLLECTIVE  
 AMEMBASSY OTTAWA  
 AMEMBASSY CANBERRA  
 AMEMBASSY DAKAR  
 AMEMBASSY ADDIS ABABA  
 AMEMBASSY ACCRA  
 RWANDA COLLECTIVE

C O N F I D E N T I A L PARIS 11639

E.O. 12356: DECL: 5/16/00  
 TAGS: MARR, MASS, UNSC, PREL, SOCI, RW, BY, FR  
 SUBJECT: FRENCH BELIEVE UNAMIR'S MANDATE MAY BE  
 - MODIFIED TO MAKE IT ACCEPTABLE TO KIGALI

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REF: STATE 105037

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1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: THE GOF BELIEVES THAT UNAMIR'S MANDATE MAY BE MODIFIED ENOUGH TO MAKE IT ACCEPTABLE TO THE KIGALI GOVERNMENT (GOR). HOWEVER, THE NEW MANDATE MUST NOT EXCESSIVELY LIMIT UNAMIR. QUAI CONTACTS NOTED THAT THE MOST BASIC ELEMENTS OF UNAMIR'S MANDATE -- PERSONAL SECURITY OF CITIZENS, INCLUDING REFUGEES, AND SECURE DELIVERY OF HUMANITARIAN AID -- HAVE NOT YET BEEN ACHIEVED. WHILE THE GOR IS BALKING AT RENEWAL OF A MANDATE WHICH HIGHLIGHTS ITS OWN FAILINGS, THE GOF CONTENTS THAT EMPHASIZING ELEMENTS OF RECONCILIATION AND THE ESTABLISHMENT OF A CIVILIAN POLICE FORCE COULD MAKE A RENEWED MANDATE ACCEPTABLE TO THE GOR. EXTERNAL ELEMENTS, SUCH AS SAFE CORRIDORS FOR REFUGEES' RETURN, COULD ALSO BE INCLUDED. END SUMMARY.

3. QUAI IO AFRICA DESK OFFICER CLAIRE LIGNIERES AND QUAI RWANDA DESK OFFICER JEAN-ULRIC CILLARD TOLD US MAY 15 THAT THE GOF IS CONVINCED UNAMIR SHOULD NOT BE DISCONTINUED, DESPITE THE GOR'S NEGATIVE SIGNALS (REFTEL). THE GOF BELIEVES THE GOR MAY BE CONVINCED TO CONTINUE UNAMIR AS A CHAPTER VI OPERATION, ALTHOUGH LIGNIERES AND CILLARD CONCEDED IT WILL REQUIRE DELICATE NEGOTIATIONS. A FORMULA FOR THE NEW MANDATE MUST BE FOUND WHICH WILL ALLOW UNAMIR TO CONTINUE ITS BASIC OPERATIONS AND AT THE SAME TIME ALLOW THE GOR TO "SAVE FACE." "SAVING FACE" FOR THE GOR WOULD MEAN THAT UNAMIR'S PRIMARY MISSIONS OF ENSURING CITIZENS'

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(INCLUDING REFUGEES) PERSONAL SECURITY AND SECURE DELIVERIES OF AID WOULD BE DE-EMPHASIZED AND THE POLITICAL ASPECTS OF UNAMIR'S MISSION -- PROMOTING RECONCILIATION THROUGH MEDIATION -- WOULD ASSUME PROMINENCE. LIGNIERES CLAIMED THAT BY TAKING NOTE OF THE GOR'S SENSITIVITIES AND EMPHASIZING THE EVOLVING NATURE OF UNAMIR AS THE SITUATION ITSELF CHANGES, UNAMIR WOULD BE ABLE TO REMAIN A CHAPTER VI OPERATION AND CARRY ON WITH ITS WORK.

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4. ONE SPECIFIC ELEMENT NOT INCLUDED IN EARLIER MANDATES IS THE ESTABLISHMENT AND PROTECTION OF SAFE CORRIDORS FOR THE RETURN OF REFUGEES. LIGNIERES SUGGESTED THAT THIS COULD BE INCLUDED IN A NEW MANDATE, ALTHOUGH THE EXISTING ELEMENT OF PROVIDING PROTECTION FOR REFUGEES ONCE THEY RETURNED HOME WOULD HAVE TO REMAIN IN PLACE. SHE NOTED THAT AGREEMENTS UNHCR HAS CONCLUDED WITH RWANDA'S NEIGHBORS CONCERNING REFUGEES WOULD HAVE TO BE TAKEN INTO ACCOUNT IN CREATING THE NEW UNAMIR MANDATE.

5. THE GOF IS NOT OPPOSED TO THE GOR'S INTEREST IN ADDING AN EXTERNAL ELEMENT, SUCH AS SAFE CORRIDORS, TO UNAMIR'S MANDATE, AS LONG AS THE DOMESTIC ELEMENTS OF THE MANDATE ARE RETAINED. OUR INTERLOCUTORS INSISTED THAT UNAMIR'S NEW MANDATE REMAIN BROAD ENOUGH TO ENABLE IT TO CARRY OUT A FULL RANGE OF PEACEKEEPING ACTIVITIES. ONE OF THE DANGERS OF NEGOTIATING A NEW MANDATE WITH THE GOR IS THAT A PRECISE MANDATE COULD HAMSTRING UNAMIR. THE GOF WILL NOT ACCEPT A UNAMIR MANDATE THAT IS TOO NARROW AND RESTRICTIVE.

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HARRIMAN

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