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ACTION AF-01

INFO LOG-00 AMAD-01 CIAE-00 C-01 OASY-00 DODE-00 DOEE-00 EUR-01 HA-09 H-01 TEDE-00 INR-00 IO-16 L-01 ADS-00 NSAE-00 NSCE-00 OIC-02 OMB-01 PA-01 PM-01 PRS-01 P-01 SNP-00 SP-00 SS-00 TRSE-00 T-00

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FM AMEMBASSY KIGALI

TO SECSTATE WASHDC IMMEDIATE 5829

INFO AMEMBASSY BRUSSELS

AMEMBASSY BUJUMBURA

AMEMBASSY DAR ES SALAAM

AMEMBASSY KAMPALA

AMEMBASSY KINSHASA

AMEMBASSY NAIROBI

AMEMBASSY PARIS

AMEMBASSY YAOUNDE

USCINCEUR VAIHINGEN GE//ECJ4-SAA//

USMISSION USUN NEW YORK

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BRUSSELS FOR DUBROW PARIS FOR PERLOW YAOUNDE FOR DATT

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E.O. 12356: DECL: OADR

TAGS: PGOV, RW

SUBJECT: FURTHER EFFORTS TO BREAK THE IMPASSE

REF: KIGALI 0843

- 1. CONFIDENTIAL ENTIRE TEXT.
- 2. I MET LATE MORNING 2/28 WITH TANZANIAN FACILITATOR AMBASSADOR TAMBWE, OAU REPRESENTATIVE JOE FELLI AND UN POLITICAL OFFICER MAMADOU KANE TO

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: JOHN L MILLS DATE/CASE ID: 01 NOV 2007 200103014

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DISCUSS RECENT DEVELOPMENTS IN FORMING TRAMSITION INSTITUTIONS. TAMBWE SAID THAT HE HAD BEEN TRYING TO ARRANGE A MEETING WITH RPF AND WAS TO HAVE SEEN THEM THAT MORNING, BUT FOUND THAT RPF LEADERSHIP HAD ALL GONE TO MULINDI, REPORTEDLY WITH CHICKEN IN POT

- (I.E., THEIR PERSONAL BELONGINGS). A REPORT FROM HIS OFFICERS WHO WENT TO RPF HEADQUARTERS, HOWEVER, SUGGESTED THAT RPF LEADERS INTENDED TO RETURN BY TUESDAY PM. UN COUNSELOR SAID THE SECRETARY GENERAL'S SPECIAL REPRESENTATIVE (SGSR) BOOH BOOH WAS ATTEMPTING TO REACH RPF IN MULINDI AND WOULD TRAVEL TO SEE THE LEADERSHIP THERE AS SOON AS HE WAS GIVEN A RENDEZVOUS.
- 3. WE DISCUSSED AT LENGTH THE PRESIDENT'S COMMUNIQUE WHICH HAS OUTLINED THE TERMS FOR INSTALLATION OF A TRANSITION GOVERNMENT AND NATIONAL ASSEMBLY (REFTEL). I NOTED THAT ITS PACKAGE, HAVING BEEN ANNOUNCED BY THE PRESIDENT'S CABINET DIRECTOR AS A CONFIDENTIAL

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KIGALI 00848 011451Z PAGE 03 COMMUNIQUE FROM THE PRESIDENT'S OFFICE, MADE IT LOOK LIKE A PRESIDENTIAL DICTATE RATHER THAN A CONCLUSION OF AN ALL-PARTY MEETING. I THOUGHT RPF WOULD BE PARTICULARLY RESISTANT TO THE DIVISION OF PL DEPUTIES AND TO THE ALLOCATION OF ONLY ONE MINISTERIAL SEAT TO LANDO'S PL FACTION. OF PARTICULAR CONSEQUENCE WAS WHO WOULD GET THE MINISTRY OF JUSTICE. THE UN COUNSELOR AND I BOTH NOTED THE POSSIBILITY THAT RPF MIGHT TAKE THE COMMUNIQUE AS AN AGREEMENT CONSTRAINED BY LAST WEEK'S TERRORISM; THEY MIGHT PUT ON A SHOW OF FORCE THEMSELVES IN ORDER TO DRAW PARTIES BACK INTO THEIR ORBIT. THE CRITICAL THING WAS TO CONVINCE RPF THAT THE ELEMENTS IN THE COMMUNIQUE WERE NOT TOO FAR FROM WHAT THEY WOULD FIND ACCEPTABLE; THE COMMUNIQUE COULD SERVE AS THE BASIS FOR FINAL NEGOTIATIONS ON THE GOVERNMENT.

4. AMBASSADOR TAMBWE AGREED TO TRY TO REACH RPF WITH THE MESSAGE URGING THEM NOT TO TAKE PRECIPITATED ACTION ON THE COMMUNIQUE, BUT TO LOOK AT IT AS A NEGOTIATING INSTRUMENT. UN COUNSELOR SAID HE WOULD RAISE THIS SAME CONCERN WITH SGSR BOOH BOOH. I URGED THAT SHOULD EITHER HAVE A CHANCE TO MEET WITH RPF, THEY SHOULD POINT TO POSSIBLE AREAS OF COMPROMISE,

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PERHAPS A NEUTRAL CHOICE FOR MINISTER OF JUSTICE BY PL LEADERSHIP, OR A DIFFERENT FORMULATION OF PL DEPUTIES' LIST, WITH PL MUGENZI CHOOSING NAMES HE CONSIDERS RELIABLE FROM THE LANDO LIST.

5. COMMENT: IT IS NOT CLEAR HOW RPF WILL REACT TO THIS MOST RECENT PRESIDENTIAL INITIATIVE. RPF CONFIDENTIAL

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MAZIMPAKA PROMISED TO GET BACK TO ME AFTER HE HEARD

THE RESULT OF YESTERDAY'S MEETING, BUT HAS INSTEAD

GONE OFF FOR CONSULTATIONS WITH GENERAL KAGAME AND

OTHERS IN MULINDI. HOPEFULLY, FACILITATOR TAMBWE AND

SGSR BOOH BOOH WILL BE ABLE TO GET THROUGH TO RPF

LEADERSHIP AND ENCOURAGE THEM TO CONTINUE THE

DIALOGUE RATHER THAN TAKE PRECIPITATED ACTION IN

RESPONSE TO THIS VIGOROUS PRESIDENTIAL COMMUNIQUE.

END COMMENT. RAWSON

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