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ORIGIN AF-01

INFO	LOG-00	ACDA-17	AMAD-01	CIAE-00	C-01	OASY-00	DODE-00
	DOEE-00	EUR-01	HA-09	H-01	TEDE-00	INR-00	IO-19
	L-03	ADS-00	NEA-01	NSAE-00	NSCE-00	OIC-02	OMB-01
	PA-01	PM-02	PRS-01	P-01	SDEL-00	SNP-00	SP-00
	SR-00	TRSE-00	T-00	USIE-00	RPE-01	/063R	

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FM SECSTATE WASHDC
TO AMEMBASSY KIGALI IMMEDIATE
INFO AMEMBASSY ADDIS ABABA
AMEMBASSY BAMAKO
AMEMBASSY BONN
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AMEMBASSY BRUSSELS
AMEMBASSY BUJUMBURA
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AMEMBASSY DAR ES SALAAM
AMEMBASSY HARARE
AMEMBASSY KAMPALA
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USCINCEUR VAIHINGEN GE
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LILONGWE FOR DAO
E.O. 12356: N/A
TAGS: PREL MOPS MCAP RW

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SUBJECT: RWANDA: UPDATE ON ARUSHA NEGOTIATIONS 4/28/93

1. LOU - ENTIRE TEXT.

GENDARMERIE:

2. THE TWO PARTIES HAVE KEPT THEIR NOSES TO THE GRINDSTONE OVER THE PAST TWO DAYS TO FLESH OUT DETAILS OF THE APRIL 25 AGREEMENT. AN RPF PROPOSAL TO SUBJECT THE GENDARMERIE TO THE SAME DISARMAMENT/INTEGRATION/DEMOBILIZATION PROCESS AS THE ARMY IS POSING PROBLEMS FOR THE GOR AND COULD DELAY CONCLUSION OF THIS ISSUE. THE TWO SIDES MEET THIS AFTERNOON TO DISCUSS THIS RPF PROPOSAL. MEANWHILE, A DRAFTING GROUP IS PREPARING A DOCUMENT ON WHAT HAS BEEN AGREED THUS FAR. (WHEN ASKED BY THE GOR, U.S. OBSERVER COUNSELLED KEEPING FOCUS OF THIS AFTERNOON'S DISCUSSION ON HOW TO ENSURE THE SECURITY OF THE CIVILIAN POPULATION AFTER A PEACE ACCORD IS SIGNED, AS DEMANDED BY THE RPF IN ITS INSISTENCE ON LIMITED OFFICIAL USE

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DEVELOPMENT OF A QUOTE POLICE UNQUOTE CAPABILITY IN THE GENDARMERIE.)

3. OTHER SECURITY FORCES:

IF THE GENDARMERIE ISSUE IS RESOLVED TODAY, THE PARTIES WILL MOVE TO AGENDA ITEM NUMBER 2, QUOTE OTHER SECURITY FORCES UNQUOTE, NAMELY, INTELLIGENCE SERVICES, PRISON GUARDS, ETC. (NOTE: THE GOR DELEGATION IS PROBABLY REGRETTING EVER HAVING AGREED TO DISCUSS MORE THAN ARMY INTEGRATION DURING THIS ROUND OF TALKS. END NOTE.)

PROPORTION ISSUE:

4. THE FACILITATOR STILL PLANS TO DEFER DISCUSSION ON FORCE PROPORTIONS UNTIL THE END OF MILITARY ISSUES, EVEN THOUGH BOTH SIDES ARE PUSHING TO RESUME. THE FACILITATOR ARGUES THAT PRIOR AGREEMENT ON OTHER ISSUES WILL PRESSURE THE TWO SIDES NOT TO FAIL ON THIS SUBJECT. ALSO, TANZANIA HOPES BOTH ITS FOREIGN MINISTER AND DEFENSE MINISTER WILL RETURN TO ARUSHA FOR THIS DISCUSSION. A STRATEGY FOR HANDLING THE ISSUE IS BEING WORKED OUT AT HIGH LEVELS OF THE GOVERNMENT, BASED ON DISCUSSIONS IN DAR, KIGALI, AND

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THE RPF ZONE.

5. AN RPF DELEGATE TOLD THE U.S. OBSERVER THAT IT HAS COMMUNICATED TO THE PRIME MINISTER THAT THE CABINET DECISION ON FORCE PROPORTIONS SETTING 35 PERCENT AS AN OUTSIDE LIMIT FOR THE RPF IS UNACCEPTABLE. THE RPF EXPECTS THE PRIME MINISTER TO SEEK SUPPORT FOR A HIGHER LIMITED OFFICIAL USE

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PERCENTAGE FOR THE RPF. THE DELEGATE SAID QUOTE MUTUALLY ASSURED PROTECTION UNQUOTE MUST BE THE PROPORTION CRITERIA AND THAT A 10 PERCENT DIFFERENCE IN OVERALL FORCE LEVELS MUST BE THE STARTING POINT. FOR THE RPF, FINAL AGREEMENT LIES WITHIN/WITHIN THIS 10 PERCENT RANGE.

6. WASHINGTON COMMENT: ACCORDING TO LTC MARLEY NOW RETURNED TO WASHINGTON, RPF DELEGATION LEADER BIZIMUNGU STATED DURING A MARCH 28 MEETING WITH THE FACILITATOR AND OBSERVERS THAT, WHILE THE RPF PREFERRED THERE BE NO MORE THAN A 10 PERCENT DIFFERENCE BETWEEN THE PROPORTIONS OF THE RPF AND GOR FORCES, THEY WERE NOT SETTING THIS AS A PRECONDITION. IN FACT, ON APRIL 17, MPUNGWE RELATED TO MARLEY THAT THE RPF HAD TOLD THE GOVERNMENT OF TANZANIA IT WOULD ACCEPT A PROPORTION OF 60-40. IT IS UNCLEAR TO US WHETHER THE RPF IS BACKTRACKING ON ITS POSITION, OR SIMPLY NEGOTIATING TOUGHLY. END COMMENT.

INTERNATIONAL FORCE:

7. BOTH PARTIES AND THE FACILITATOR WISH TO DEFER FURTHER DISCUSSION ON THIS ISSUE TO AGENDA ITEM NUMBER 4, QUOTE SUPERVISORY ORGANS. UNQUOTE. (A LONGER CABLE ON THIS ISSUE WILL COME TOMORROW.)

TIMING:

8. IT IS HIGHLY UNLIKELY THAT THE TALKS WILL TURN TO REFUGEE MATTERS BY SATURDAY, MAY 1. LEADER HAS REBOOKED LIMITED OFFICIAL USE

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RETURN TO KIGALI FOR MAY 11, SUBJECT TO FURTHER GUIDANCE.
CHRISTOPHER

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