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ACTION AF-01

RELEASED IN FULL

INFO	LOG-00	AID-01	ARA-01	CIAE-00	C-01	OASY-00	DODE-00
	DOEE-00	EAP-01	EB-01	EUR-01	OIGO-01	HA-09	H-01
	TEDE-00	INR-00	IO-16	L-03	ADS-00	NEA-01	NSAE-00
	OIC-02	OIG-04	OMB-01	PA-01	PM-02	PRS-01	P-01
	RP-10	SIL-00	SNP-00	SP-00	SR-00	SS-00	STR-16
	TRSE-00	T-00	USIE-00	SA-01	FMP-00	RPE-01	CORE-00

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 FM AMEMBASSY KIGALI  
 TO SECSTATE WASHDC IMMEDIATE 4985  
 USMISSION USUN NEW YORK PRIORITY  
 INFO AMEMBASSY ADDIS ABABA  
 AMEMBASSY BRAZZAVILLE  
 AMEMBASSY BRUSSELS  
 AMEMBASSY BUJUMBURA  
 AMEMBASSY CAIRO  
 AMEMBASSY DHAKA  
 AMEMBASSY DAR ES SALAAM  
 AMEMBASSY KAMPALA  
 AMEMBASSY KINSHASA  
 AMEMBASSY NAIROBI  
 UN SECURITY COUNCIL COLLECTIVE  
 WHITEHOUSE WASHDC

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GENNVA FOR RMA

WHITEHOUSE PASS TO NSC

E.O. 12356: DECL: OADR  
 TAGS: PREL, KDEM, PGOV, MOPS, PREF, UNSC, BY, RW  
 SUBJECT: UNITED NATIONS ASSISTANCE MISSION  
 FOR RWANDA (UNAMIR)

REFS: USUN 05647, USUN 05646

UNITED STATES DEPARTMENT OF STATE  
 REVIEW AUTHORITY: WILLIAM E LANFAIR  
 DATE/CASE ID: 18 JAN 2005 200401096

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1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: THE GOR HAS INSTRUCTED ITS UN MISSION TO SIGN THE SOMA. UNAMIR LAUNCHED ITS OPERATION IN A FLAG CEREMONY NOVEMBER 1, FOLLOWING CEREMONIES MARKING ITS TAKEOVER FROM THE NMOG. IT IS NOT YET CLEAR WHEN THE ENTIRE UN BATTALION WILL REACH KIGALI, BUT THE FIRST BELGIAN UNITS ARE EXPECTED NEXT WEEK. IF THE BELGIANS DO NOT SUPPLY AN ENTIRE BATTALION, UNAMIR EXPECTS BANGLADESH TO PROVIDE TWO COMPANIES FOR KIGALI. UNAMIR COMMANDER GENERAL DALLAIRE HAS BEEN VERY WELL RECEIVED BY BOTH THE GOR AND THE RPF. END SUMMARY.

SOMA

3. UPON RECEIPT OF REFTELS, I SPOKE IMMEDIATELY WITH THE DIRECTOR GENERAL OF THE MFA, SIMON INSONERE, ABOUT THE DELAYS IN COMPLETING THE SOMA. INSONERE TOLD ME THAT HE WAS AWARE THAT THE GOR HAD PROPOSED  
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MINOR CHANGES TO THE UN-PROVIDED DRAFT; HE AGREED COMPLETELY THAT THIS WAS A MATTER OF GREATEST URGENCY, AND PROMISED TO CHECK IT OUT IMMEDIATELY. HE CALLED BACK THIS AFTERNOON, NOVEMBER 4, TO ASSURE ME THAT INSTRUCTIONS HAVE BEEN SENT TO NEW YORK TO SIGN THE SOMA.

UN FLAG PLANTED

4. IN A FORMAL CEREMONY AT KINIHIRA IN THE DEMILITARIZED ZONE ON NOVEMBER 1, GENERAL DALLAIRE RAISED THE UN FLAG, THEN LOWERED IT TO HALF MAST IN RESPECT FOR THE PERIOD OF MOURNING DECREED BY PRESIDENT HABYARIMANA FOLLOWING THE ASSASSINATION OF NEIGHBORING PRESIDENT NDADAYE. WITH THIS CEREMONY, THE UNITED NATIONS ASSISTANCE MISSION FOR RWANDA (UNAMIR) GOT UNDERWAY.

5. DURING THE CEREMONY, DALLAIRE MADE AN INSTANT HIT WITH THE GOVERNMENT, THE RPF AND THE THOUSANDS OF OBSERVERS BY MAKING PART OF HIS SPEECH IN KINYARWANDA. THE WELCOME FROM THE GOVERNMENT SIDE WAS MADE BY FOREIGN MINISTER ANASTASE GASANA, AND FROM THE RPF SIDE BY COORDINATOR PATRICK MAZIMHAKA.

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ALSO PRESENT AT THE CEREMONY WERE RPF CHAIRMAN ALEXIS KAMYARENGWE, PRIME MINISTER-DESIGNATE FAUSTIN TWAGIRAMUNGU, THE ENTIRE DIPLOMATIC CORPS, AND MILITARY OFFICERS ON BOTH SIDES, UNARMED OF COURSE.

THE NMOG DEPARTS

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6. THE FLAG RAISING BY THE UN WAS THE FINAL STAGE OF THE TRANSITION FROM THE OAU NMOG TO THE UN. THE TRANSITION BEGAN ON FRIDAY, OCTOBER 29, WITH A CEREMONY OF TURNOVER OF THE EQUIPMENT PROVIDED BY THE FRENCH, GERMANS AND BELGIANS TO THE UN. TECHNICALLY, THE EQUIPMENT WAS TRANSFERRED FROM THE OAU BACK TO THE DONORS AND THEN IMMEDIATELY TRANSFERRED TO THE UN. THE OAU CHOSE TO KEEP POSSESSION OF THE MINE DETECTORS AND OTHER EQUIPMENT PURCHASED FROM THE UNITED STATES. THE STATUS OF THE U.S.-SUPPLIED RATIONS REMAINS UNCLEAR, ALTHOUGH I TOLD BOTH PARTIES THAT I COULD SEE NO PROBLEM WITH THE RATIONS BEING TRANSFERRED FROM THE OAU TO THE UN.

7. THE OAU THEN HELD, UNDER THE CHAIRMANSHIP OF

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WHITEHOUSE PASS TO NSC

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 SUBJECT: UNITED NATIONS ASSISTANCE MISSION

SECRETARY GENERAL SALIM SALIM, ITS FINAL DECORATION CEREMONY AT KINIHIRA ON SATURDAY, OCTOBER 30. BY MONDAY MORNING, THE NMOG TROOPS HAD BEEN ISSUED BLUE BERETS AND PARTICIPATED FULLY IN THE UN FLAG RAISING CEREMONY AS THE ADVANCE UNITS OF THE UW FORCE. GENERAL DALLAIRE ANNOUNCED THAT HIS TOTAL UNIT AT THE TIME OF RAISING THE FLAG WAS COMPOSED OF 150 MEN, 126 PERSONS TRANSFERRED FROM THE NMOG PLUS DALLAIRE'S STAFF OF ABOUT 25. THE TUNISIANS ARE THE LARGEST AND MOST OBVIOUS GROUP, WITH THE CONGOLESE BEING SECOND IN SIZE (APPARENTLY HAVING RECEIVED AUTHORITY TO MOVE

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TO THE UN, AS THEY ALL WORE BLUE BERETS.)

8. THE FINAL PAGE IN THE NMOG OPERATION WAS PLAYED OUT SATURDAY NIGHT, OCTOBER 30, WHEN THE CHANCELLOR OF THE PRESIDENCY PRESENTED THE AWARD OF THE ORDER OF THE MILLE COLLINES TO SALIM SALIM AT THE DIRECTION OF PRESIDENT HABYARIMANA. THIS ALSO TOOK PLACE IN THE PRESENCE OF MUCH OF THE DIPLOMATIC CORPS, LATE AT NIGHT BECAUSE OF SALIM'S LATE RETURN FROM BUJUMBURA.

9. THIS WAS QUITE A REMARKABLE AWARD FROM HABYARIMANA WHO HAS THROUGHOUT THE PERIOD OF THE NMOG

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ACCUSED THE OAU FORCE OF BEING BIASED TOWARD THE RPF, AND HAS CONSISTENTLY REJECTED THE POSSIBILITY OF THE OAU PROVIDING THE FORCE FOR THE FUTURE TRANSITION. BUT THERE WAS NO SIGN OF SUSPICION IN THE CEREMONIES THAT TOOK PLACE IN THE COURSE OF LAST WEEKEND. RWANDA GAVE FULL AND WARM PRAISE TO THE OAU FOR ITS EFFORTS, AND CONVEYED ITS HIGHEST HONOR ON THE SECRETARY GENERAL AT THE END OF THE MISSION.

UNAMIR PROSPECTS

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10. GENERAL DALLAIRE TOLD US THAT HE EXPECTS THE FIRST BELGIAN TROOPS TO ARRIVE SHORTLY, PROBABLY NEXT WEEK. HE WANTS TO HAVE THE ENTIRE KIGALI BATTALION MANNED BY ONE COUNTRY, THAT IS THE BELGIANS. BELGIAN AMBASSADOR SWINNEN TOLD ME TODAY, NOVEMBER 4, THAT HIS GOVERNMENT HAS NOT YET DECIDED WHETHER OR NOT TO PROVIDE THE WHOLE BATTALION. UNAMIR, HOWEVER, BELIEVES THAT BELGIANS WILL SEND ONLY TWO COMPANIES, AND THE OTHER TWO COMPANIES WILL BE PROVIDED BY BANGLADESH. AN ADVANCE TEAM FROM DHAKA IS EXPECTED ABOUT NOVEMBER 15.

11. BEFORE THE CRISIS IN BURUNDI, THERE WAS THOUGHT HERE OF TRYING TO NEGOTIATE WITH THE RPF AND THE GOVERNMENT TO REDUCE THE NUMBER OF RPF BODYGUARDS, AGREED TO PREVIOUSLY AT 600, THAT WOULD ACCOMPANY THE RPF, SO THAT THE UN COULD ALSO REDUCE THE NUMBER OF ITS INITIAL DEPLOYMENT TO KIGALI AND HAVE THE FRENCH LEAVE AND THE GOVERNMENT FORMED AT AN EARLIER STAGE. IT APPEARS THAT ANY IDEA OF NEGOTIATING DOWN THESE

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NUMBERS DISAPPEARED IMMEDIATELY WITH THE CRISIS IN  
BURUNDI. HABYARIMANA WILL INSIST ON A FULL UN  
BATTALION, AND THE RPF WILL INSIST ON ITS FULL  
BATTALION, BECAUSE OF THE HEIGHTENED SECURITY  
SUSPICIONS ON BOTH SIDES.

12. COMMENT: GENERAL DALLAIRE HAS MADE AN  
OUTSTANDING IMPRESSION ON ALL PARTIES. HE HAS TAKEN  
SERIOUSLY OUR SUGGESTION TO MAKE PROGRESS REPORTS  
PUBLICLY TO KEEP THE RWANDAN PUBLIC AND THE RPF AWARE  
OF THE PROGRESS THAT HE IS MAKING. BUT IT IS STILL A  
RACE AGAINST TIME TO SEE IF HE CAN INSTALL A FORCE  
AND MOVE FORWARD WITH THE FORMATION OF GOVERNMENT  
BEFORE POLITICAL FORCES SUCCEED IN UPSETTING THE  
PROCESS. THE MORE THERE IS PROGRESS, THE MORE LIKELY

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THAT HE WILL SUCCEED. END COMMENT.

13. BUJUMBURA MINIMIZE CONSIDERED. FLATEN

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